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CITY OF CARSON

SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF LOS ANGELES – CENTRAL DISTRICT

CITY OF CARSON, a general law city & municipal corporation,

Plaintiff & Petitioner,

v.

STATE OF CALIFORNIA, acting by and through The Governor's Office of Planning and Research; KENNETH ALEX, in his official capacity as Director of The Governor's Office of Planning and Research; CALIFORNIA STATE UNIVERSITY DOMINGUEZ HILLS, acting through authority delegated by & the BOARD OF TRUSTEES OF THE CALIFORNIA STATE UNIVERSITY, a political subdivision of the State of California acting in its higher education capacity; and DOES 1-50.

Defendants & Respondents.

Case No. BS172187

Assigned for All Purposes To: Hon. Amy D. Hogue, Dept. 86

FIRST AMENDED PETITION FOR WRIT OF MANDATE (Code of Civil Procedure §§ 1085, 1086 & 1094.5) & COMPLAINT FOR VIOLATION OF CALIFORNIA CODE OF REGULATIONS; ABUSE OF DISCRETION; FAILING TO MAKE REQUIRED FINDINGS; FAILURE TO SUPPORT FINDINGS WITH SUBSTANTIAL EVIDENCE; ERRORS OF LAW; DENIAL OF FAIR HEARING; **DENIAL OF DUE PROCESS;** UNLAWFUL USURPATION OF LEAD AGENCY STATUS; DECLARATORY & INJUNCTIVE RELIEF

Action filed: January 24, 2018 Trial Date: Not Yet Set

INTRODUCTORY STATEMENT

1. This Petition/Complaint challenges the unlawful designation of, and the unlawful usurpation and exercise of, "lead agency" status by CALIFORNIA STATE UNIVERSITY DOMINGUEZ HILLS ("CSU-DH"), acting by and through authority delegated by & the BOARD OF TRUSTEES OF THE CALIFORNIA STATE UNIVERSITY ("CSU") for the environmental review

Exhibit No. 1 01007.0005/443206.5

of the "California State University, Dominguez Hills's 2018 Master Plan Update" ("CSUDH-MP") over the objections of the Plaintiff/Petitioner, the City of Carson (the "City") and contrary to law.

- 2. The CSUDH-MP contemplates development, for non-educational purposes, of a large swath of the campus of CSU-DH as the "University Village," which includes plans to build approximately 2,000 market-rate residential units, 94,300 square feet of retail space, and 33 acres of private business park, none of which is to be undertaken exclusively for educational purposes. The CSUDH-MP further contemplates the addition of some 3,000 seats to the sports and entertainment complex currently branded the "StubHub Center" which has utterly nothing to do with the educational purposed of CSU and/or CSU-DH.
- 3. On January 26, 2017, the STATE OF CALIFORNIA, acting by and through the GOVERNOR'S OFFICE OF PLANNING & RESEARCH ("OPR"), over the signature of KEN ALEX, in his official capacity as Director of OPR, unlawfully issued its determination that CSU is the lead agency for purposes of conducting the required environmental review of the CSUDH-MP. That determination and the actions of Respondents/Defendants, and each of them, are challenged in this Petition/Complaint.
- 4. Accordingly, until there is a final resolution of this Petition/Complaint, neither the City nor CSU and/or CSU-DH should undertake any actions with respect to the environmental review of the CSUDH-MP. Unless and until commanded by this Court to cease and desist from, and/or preliminary and permanently enjoined by this Court from, unlawfully engaging in lead agency activities, the City is informed and believes, and alleges on the basis of such information and belief, that CSU and/or CSU-DH intends to persist in unlawfully acting as the lead agency.

PARTIES

5. Petitioner/Plaintiff, CITY OF CARSON ("Carson," "City," or "Petitioner"), is a municipal corporation and general law city duly organized and validly existing under the laws of the State of California, is claiming lead agency status for purposes of the environmental review of the CSUDH-MP and claims such right is superior to that of Respondents/Defendants, and each of them, in this action.

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- 6. Respondent/Defendant, STATE OF CALIFORNIA, acting by and through the GOVERNOR'S OFFICE OF PLANNING & RESEARCH ("OPR"), serves as staff for long-range planning, research, policy development and legislative analysis (Public Resources Code §§ 21083 *et seq.*). OPR has only those express (or necessarily implied) powers which are specifically granted to it by statute. Like other public entities, it is a body of special and limited jurisdiction. OPR is designated the authority to review and resolve lead agency disputes between competing public entities who seek to undertake environmental review of a project provided it does so in compliance with law.
- 7. Respondent/Defendant, KENNETH ALEX ("Director"), acting in his official capacity, is the Director of OPR. The City is informed and believes, and alleges on the basis of such information and belief, that the Director, or designee, reviews and resolves disputes over which of several agencies claim lead agency status for environmental review of a project.
- 8. Respondents/Defendants, CALIFORNIA STATE UNIVERSITY, DOMINGUEZ HILLS, acting by and through authority delegated by & the BOARD OF TRUSTEES of the CALIFORNIA STATE UNIVERSITY, are both political subdivisions of the STATE OF CALIFORNIA acting in its higher education capacity, are jointly, or severally, unlawfully asserting lead agency status for purposes of the environmental review of the CSUDH-MP and claims such right is superior to that of Plaintiff/Petitioner, City of Carson.
- 9. Petitioner does not know the true names and capacities of the Respondents listed in the caption as DOES 1 through 50. Petitioner is informed and believes, and alleges on the basis of such information and belief, that each DOE Respondent is in some way responsible for, participated in, or contributed to the wrongs of which Petitioner complains and has legal responsibility to comply with the mandates of the planning and zoning authority of the City.

VENUE

- 4. This Court has personal jurisdiction over Respondents/Defendants, and each of them, as they are, and at all relevant times hereinafter mentioned were, political subdivisions, political and/or administrative bodies, duly authorized public officials, domiciliaries, and/or residents of the State of California.
 - 5. Venue is properly placed in the County of Los Angeles, State of California for the

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following reasons, among others: (a) the wrongful conduct, acts and omissions of some Respondents/Defendants, and each of them, hereinafter alleged occurred and took place in the County of Los Angeles, State of California; (b) the effects of such wrongful conduct and the damages resulting therefrom to Petitioner/Plaintiff have occurred in the County of Los Angeles, State of California; (c) CSU, CSU-DH, their employees and representatives and most of the witnesses to the conduct alleged herein, reside in or around the County of Los Angeles or have their principal places of business and conduct their businesses within the County of Los Angeles, State of California.

- 10. The City has performed all conditions precedent to filing this action including exhausting all available administrative remedies and has no other remedy than this action. The City has no plain, speedy, and adequate remedy other than relief through this Petition/Complaint.
 - 11. This Petition is deemed verified pursuant to Code of Civil Procedure § 446.

FACTS

City of Carson

12. At all times mentioned herein, the City was and is a municipal corporation, located in the County of Los Angeles, organized and existing under and by virtue of the laws of the State of California as a general law city.

OPR

- 13. The City is informed and believes, and alleges on the basis of such information and belief, that under Title 14 of the California Code of Regulations § 15053, OPR is statutorily authorized to resolve disputes regarding lead agency status for environmental review of a project after receiving a completed request to resolve a dispute and designate a Lead Agency.
- 14. The City is informed and believes, and alleges on the basis of such information and belief, that OPR must apply statutory guidelines (Title 14 California Code of Regulations, §§ 15051 & 16000 et seq.) to resolve any lead agency dispute and to make determinations. OPR's January 26, 2018 designation letter ("OPR Designation Letter") is a subject of this action and is attached hereto as Exhibit "A," and incorporated herein by this reference.

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CSU-DH & CSU

15. Petitioner is informed and believes, and alleges on the basis of such information and belief, that CSU-DH was founded in 1960 and serves undergraduate and graduate students as a state university. The CSU-DH campus comprises 344 acres within the heart of the City of Carson, California. Petitioner is informed and believes, and alleges on the basis of such information and belief, that CSU-DH acts by and through authority delegated by the BOARD OF TRUSTEES of the CALIFORNIA STATE UNIVERSITY, both of which are political subdivisions of the STATE OF CALIFORNIA acting in its higher education capacity.

CSU-DH Master Plan Update

- 16. In 2017, the California State University Office of the Chancellor and the Board of Trustees approved the CSUDH-MP.
- 17. The CSUDH-MP includes the development of new and renewed academic and administrative facilities, and development of a new mixed-use University Village on 85 acres at the east of the campus as well as the addition of 3,000 seats in the sports and entertainment complex presently known as the "StubHub Center" none of which is to be undertaken exclusively for educational purposes. The "University Village" component of the CSUDH-MP will, by itself, consist of approximately 2,000 market-rate residential housing units, 94,300 square feet of retail space, and 33 acres of private business park, none of which is to be undertaken exclusively for educational purposes.
- 18. A true and correct copy of the CUSDH-MP can be found on-line and is linked at http://www4.csudh.edu/fpcm/campus-master-plan-update/index incorporated herein by this reference as Exhibit "B."

Lead Agency Dispute

19. On or about August 9, 2017, the City learned, for the first time, of the University's plan to issue Notice of Preparation ("NOP") of and the Draft Environment Impact Report ("DEIR") for the CSU-DH Master Plan. CSU-DH declared the University's intention to issue the NOP in August and circulate the DEIR in October.

01007.0005/443206.5 Exhibit No.5_1

- 20. On August 10, 2017, on behalf of City as directed by a unanimous City Council, Mayor Albert Robles ("Mayor") sent a letter declaring Carson as "lead agency" for the Environmental Review of the CSU-DH Master Plan ("Carson Letter One"). The Carson Letter One explained, if the parties were "unable to promptly reach an agreement satisfactory to the City, Carson is prepared to request that the Office of Planning and Research designate Carson the lead agency pursuant to Section 15053 of the CEQA Guidelines." The Mayor's August 10, 2017 Carson Letter One is attached hereto as Exhibit "C."
- 21. On or about August 21, 2017, Framoze M. Virjee ("Virjee"), general counsel for the California State University's ("CSU") Board of Trustees, responded to the Carson Letter One ("CSU Letter One") and, once again, declared CSU-DH as the lead agency for the CSU-DH Master Plan environmental review. Virjee's August 21, 2017 CSU-DH Letter One is attached hereto as Exhibit "D," and incorporated herein by this reference.
- 22. On or about August 21, 2017, the Mayor sent a follow-up letter once again declaring Carson as lead agency for the environmental review of the CSU-DH Master Plan ("Carson Letter Two.") The Mayor's August 21, 2017 Carson Letter Two and CSU's August 22, 2017 Letter of Acknowledgment of Receipt ("CSU-DH Letter Two") of that letter are attached hereto as Exhibit "E" and Exhibit "F," respectively, and incorporated herein by this reference.
- 23. On August 25, 2017, Carson's City Attorney's Office sent a response to the CSU-DH Letter Two ("Carson Letter Three"). Carson Letter Three calls into question CSU-DH's legal authority to provide housing options open to the general public. The Carson's City Attorney's Office August 25, 2017 Carson Letter Three is attached hereto as Exhibit "G," and incorporated herein by this reference.
- 24. On August 28, 2017, pursuant to Title 14 California Code of Regulations section 16014, Carson's City Attorney's Office submitted a request for lead agency designation and dispute resolution to OPR ("Carson Lead Agency Designation Letter One"). Carson Lead Agency Designation Letter One is attached hereto as Exhibit "H," and incorporated herein by this reference.
- 25. On August 31, 2017, CSU-DH sent a Letter of Acknowledgment of Receipt of the City's Letter for Lead Agency Designation ("CSU-DH Lead Agency Designation Letter of



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Acknowledgment	of Receipt") to the Cit	y and Ol	PR. CSU	Lead	Agency	Designati	ion Let	ter of
Acknowledgment	of Receipt	is attached	hereto as	Exhibit	"I," an	nd incorp	orated h	erein b	y this
reference									

- 26. On September 7, 2017 CSU-DH's sent a response the City's Letter for Lead Agency Designation ("CSU-DH Lead Agency Designation Letter") to the City and OPR. CSU-DH Lead Agency Designation Letter is attached hereto as Exhibit "J," and incorporated herein by this reference.
- 27. On September 11, 2017, Carson's City Attorney's Office submitted a rebuttal to CSU-DH Lead Agency Designation Letter to OPR ("Carson Lead Agency Designation Letter Two"). Carson Lead Agency Designation Letter Two is attached hereto as Exhibit "K," and incorporated herein by this reference.

OPR's Original Determination

- 28. On or about October 2, 2017, OPR issued its original OPR Designation Letter to CSU and the City. The original OPR Designation Letter determined CSU-DH "lead agency" for the environmental review of the CSU-DH Master Plan.
- 29. In making such determination, the original OPR Designation Letter also made the following unlawful findings related to the dispute between CSU-DH and the City:
- "OPR finds that the California State University Board of Trustees is responsible a. for approval of the Campus Master Plan and any construction and development activities occurring on campus property."
- b. "OPR recommends that CSU-DH work with the City on development of the Environmental Impact Report and implementation of the Campus Master Plan."

City's Writ Action Against OPR

- 30. On October 31, 2017, the City filed a Petition for Writ of Mandate (Code of Civil Procedure §§ 1085 & 1094) against OPR to overturn the agency's decision.
- 31. After a series of settlement discussions for that lawsuit, OPR rescinded the October 2, 2017 Lead Agency Designation Letter on December 21, 2017 ("OPR Rescission Letter") and requested supplemental submissions to address specified areas of inquiry from CSU and the City. OPR Rescission Letter is attached hereto as Exhibit "L," and incorporated herein by this reference.

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26 27 CSU and/or CSU-DH Unlawfully Continue to Engage in Lead Agency Activities

32. On December 22, 2017, the City sent CSU and/or CSU-DH a cease and desist letter which demands CSU cease all ongoing environmental review of the CSU-DH Master Plan pending resolution of the Lead Agency dispute between the parties ("Cease and Desist Letter"). The City's Cease and Desist Letter is attached hereto as Exhibit "M," and incorporated herein by this reference

33. On January 4, 2018, CSU and/or CSU-DH lawyers informed the City CSU and/or CSU-DH would continue with its planning and environmental review of the administrative DEIR for the CSU-DH Master Plan while awaiting a new Lead Agency determination from OPR ("CSU Refusal Letter"). The Refusal Letter is attached hereto as Exhibit "N," and incorporated herein by this reference.

34. Given CSU's and/or CSU-DH's refusal to cease and desist from unlawfully engaging in lead agency activities, this Court must issue a Preliminary and Permanent Injunction enjoining CSU and/or CSU-DH, and each of their agents, officers, employees, and anyone acting on their behalf, from engaging in (1) any and all activities related to undertaking environmental review of the CSUDH-MP, including, and especially, circulating any Draft Environmental Impact Report, and (2) the unlawful exercise of lead agency status for the CSUDH-MP.

OPR's Second Determination

- 35. On or about January 26, 2018, OPR issued its OPR Designation Letter to CSU and the City. The OPR Designation Letter determined CSU-DH "lead agency" for the environmental review of the CSU-DH Master Plan.
- 36. In making such determination, the OPR Designation Letter also made the following unlawful findings related to the dispute between CSU and/or CSU-DH and the City which are outside OPR's statutory authority:
- "While both agencies generally have capacity to fulfill the requirements of a. CEQA, as also reflected in the parties' supplemental submissions, OPR finds that CSU has greater capacity with respect to this particular Project, which addresses the entire CSU Dominguez Hills campus."

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b. "OPR finds that subdivision (b), which applies to private projects or public/private joint projects, is not applicable. However, even if subdivision (b) did apply, OPR finds that CSU is the public agency with the "greatest responsibility for supervising or approving the project as a whole." (CEQA Guidelines, § 15051, subd. (b), emphasis added.)"

FIRST CAUSE OF ACTION FOR

WRIT OF MANDATE AGAINST ALL RESPONDENTS

[Petition for Writ of Mandate; Code of Civil Procedure §§ 1085 and/or 1086]

- 37. Petitioner re-alleges and incorporates herein by this reference the allegations of paragraphs 1 through 36 above.
- 38. A writ of mandate pursuant to California Code of Civil Procedure §§ 1085 and 1086 may issue against a public agency that acts without power or refuses to obey the plain mandate of the law. Shuffer v. Board of Trustees (1977) 67 Cal.App.3d 208; Western States Petroleum Assn. v. Superior Court (1995) 9 Cal.4th 559.
- 39. Government Code § 53091 provides that "[e]ach local agency shall comply with all applicable building ordinances and zoning ordinances of the county or city in which the territory of the local agency is situated." As used in Government Code § 53091, "local agency" means "an agency of the state for the performance of governmental or proprietary function within limited boundaries." Government Code § 53090(a). CSU and CSU-DH are both local agencies within this definition.
- 40. The CSUDH-MP includes those elements alleged hereinabove, none of which is to be undertaken exclusively for educational purposes of CSU-DH and/or CSU.
- 41. Because CSU and/or CSU-DH propose(s) to engage in development or facilities or improvements which are not exclusively related to educational purposes, the same are therefore subject to the City's plenary land use authority. Board of Trustees v. City of Los Angeles (1975) 49 Cal. App.3d 45, 48; University of California v. City of Santa Monica (1978) 77 Cal. App.3d 130, 136.
- 42. As a consequence this Court must issue its writ of mandate commanding that the City be designated the lead agency for purposes of environmental review of the CSUDH-MP, and that CSU and/or CSU-DH, and each of their agents, officers, employees, and anyone acting on their behalf,

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cease and desist from engaging in (1) any and all activities related to undertaking environmental review of the CSUDH-MP, including, and especially, circulating any Draft Environmental Impact Report, and (2) the unlawful exercise of lead agency status for the CSUDH-MP.

43. As a further consequence, this Court must issue its writ of mandate commanding OPR to withdraw the OPR Designation Letter and to issue a new and different OPR Designation Letter finding and determining that Plaintiff/Petitioner, City of Carson, shall be the "lead agency" for purposes of the environmental review of the CSUDH-MP.

SECOND CAUSE OF ACTION FOR

WRIT OF MANDATE AGAINST STATE OF CALIFORNIA

[Petition for Writ of Mandate; Code of Civil Procedure § 1094.5]

- 44. Petitioner re-alleges and incorporates herein by this reference the allegations of paragraphs 1 through 43 above.
- 56. Section 1094.5 of the California Code of Civil Procedure provides for issuance for a writ of administrative mandate to enable this Court to review and correct final administrative determination(s) made by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR.
- 45. Under Section 1094.5(b), this Court has the authority to issue a writ to correct final administrative determination(s) that constitute an abuse of discretion. The determination(s) made by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, constitutes an abuse of discretion because the determination(s) is/are not supported by the findings and/or the findings are not supported by the evidence.
- 46. The determination(s) made by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, constitute(s) an abuse of discretion in at least the following respects, among others:
- OPR's reliance of evidence that CSU and/or CSU-DH has acted as Lead a. Agency for past Campus Master Plan Updates in 2010 and 2005 without determining the legality of such past actions. OPR may rely on such past practice only if OPR first finds and determines that (1) these prior up-dates involved proposed developments involved activities that were not to be

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undertaken exclusively for the educational purposes of CSU and/or CSU-DH, and (2) that such past practice was otherwise lawful. OPR cannot rely on unlawful past practices of CSU and/or CSU-DH as a basis for making its lead agency determination.

- b. OPR's finding, "CSU drafted the updated Master Plan and thus is in the best position to analyze and, if necessary, mitigate the environmental impacts of the plan it drafted" constitutes a manifest abuse of discretion. Director Alex's finding lacks any substantial evidence that allowing the same public agency that drafted the CSUDH-MP to conduct its own environmental review of its own master plan makes CSU and/or CSU-DH shows "in the best position to analyze and, if necessary, mitigate the environmental impacts of the plan it drafted." CSU and/or CSU-DH have a hopeless conflict of interest in engaging in the environmental review of the very plan it has already approves.
- 47. The determination(s) made by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, is/are not supported by the findings or the findings are not supported by the evidence in at least the following respects, among others:
- OPR acknowledges that "both [parties] generally have capacity to fulfill the requirements of CEQA . . . " but unlawfully concludes that "CSU has the greater capacity" relying entirely on past practice. OPR failed and refused to follow 14 Cal. Code Regs §15051(b)(1) particularly where OPR has acknowledged that both claimants to lead agency status have the required "capacity to fulfill the requirements of CEQA." In such cases, OPR was required to designate Plaintiff/Petitioner as lead agency as a matter of law.
- b. OPR failed and refused to acknowledge that Plaintiff/Petitioner has, at a minimum, an equal stake with CSU and/or CSU-DH in every aspect of CSUDH-MP. In addition to the CSUDH-MP's certain impacts on traffic, utilities, community aesthetics, potential for visual blight, community congestion, site massing an density, building articulation, and the assessing the impacts of the CSUDH-MP on the overall character of the City, changes to CSUDH's campus fall under and are specifically addressed in the City's General Plan (with which the CSUDH-MP must be consistent).

- c. OPR failed and refused to acknowledge that CSU-DH is located in the very "heart" of the City of Carson. The CSUDH-MP will make dramatic changes to the CSU-DH campus which will equally significantly impact the surrounding residential communities that are entirely within the City of Carson; but the impacts will extend far beyond the immediate neighborhoods around the campus for that matter and effect the entire City.
- d. OPR found and concluded that "CSU will shoulder the primary responsibility for approving and carrying out the Master Plan." Such a determination is erroneous, as a matter of law. *Regents of University of California v. City of Santa Monica* (1978) 77 Cal.App.3d 130; *Board of Trustees v. City of Los Angeles* (1975) 49 Cal.App.3d 45.
- 48. The determination(s) made by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, constitute(s) a denial of Petitioner's/Plaintiff's due process rights, and is a further abuse of discretion, because Director Alex denied Plaintiff/Petitioner the right to an evidentiary hearing before issuing the OPR Determination Letter.
- 49. Plaintiff/Petitioner has been denied a fair hearing before the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, on the issue of which public agency should be designated as the lead agency when CSU introduced into the record inflammatory, defamatory, and highly prejudicial communications in a deliberate attempt to prejudice and bias Director Alex and OPR against Plaintiff/Petitioner. The City is informed and believe, and on that basis of information and belief allege, that on or about January 23, 2018, CSU and/or CSU-DH, or both of them, sent to Director Alex inflammatory, defamatory, and highly prejudicial communications in a deliberate attempt to prejudice and bias Director Alex and OPR against Plaintiff/Petitioner, and to taint the lead agency determination process in favor of CSU. Because such highly prejudicial and inflammatory communications have been shared with Director Alex and OPR, the same has tainted the lead agency determination process resulting in a denial of the right of the City to a constitutional fair hearing.
- 50. As a consequence, this Court must issue its writ of mandate commanding STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, to

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withdraw the OPR Designation Letter, and for a new and different OPR official to hold an evidentiary hearing free to the taint caused by CSU and/or CSU-DH, or both of them, and then to issue a new and different OPR Designation Letter finding and determining that Plaintiff/Petitioner, City of Carson, shall be "lead agency" for purposes of the environmental review of the CSUDH-MP pursuant to 14 Cal. Code Regs § 15051(b).

THIRD CAUSE OF ACTION AGAINST STATE OF CALIFORNIA

[Declaratory Relief]

- 51. Plaintiff/Petitioner re-alleges and incorporates herein by this reference the allegations of paragraphs 1 through 50 above.
- 52. An actual controversy has arisen and exists between the City and STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, because OPR has designated CSU as "lead agency" for the environmental review of the CSUDH-MP. Petitioner/Plaintiff contends that the City of Carson, should act as "lead agency" for purposes of the environmental review of the CSUDH-MP.
- 53. Petitioner/Plaintiff further contends the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, denied Petitioner's/Plaintiff of due process, and the same is an abuse of discretion, because Director Alex denied Plaintiff/Petitioner the right to an evidentiary hearing before issuing the OPR Determination Letter.
- 54. Petitioner/Plaintiff further contends that because CSU and/or CSU-DH, or both of them, introduced into the record inflammatory, defamatory, and highly prejudicial communications in a deliberate attempt to prejudice and bias Director Alex and OPR against Plaintiff/Petitioner, the same constitutes a denial of the right of Petitioner/Plaintiff to a constitutional fair hearing.
- 55. Plaintiff/Petitioner desires a judicial declaration that the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, has engaged in a manifest abuse of discretion, and/or acted in violation of law, in making the determinations in the OPR Designation Letter, that Plaintiff/Petitioner was unlawfully denied the right to a hearing before issuing the OPR Determination Letter, and that Plaintiff/Petitioner has been denied the right to a constitutional fair hearing.

56. Plaintiff/Petitioner also desires a judicial declaration that the City of Carson, should act as "lead agency" for purposes of the environmental review of the CSUDH-MP and that the City of Carson, shall be responsible for approval of any construction and development activities occurring on campus of CSUDH that involves construction or development that is not undertaken exclusively for educational purposes as required by Government Code § 53091.

FOURTH CAUSE OF ACTION AGAINST CSU

[Declaratory Relief]

- 57. Plaintiff/Petitioner re-alleges and incorporates herein by this reference the allegations of paragraphs 1 through 56 above.
- 58. An actual controversy has arisen and exists between the City and CSU and/or CSU-DH as follows: both entities claim lead agency status for the CSUDH-MP.
- 59. Plaintiff/Petitioner desires a judicial declaration that CSU and/or CSU-DH is/are acting contrary to law in usurping the status of lead agency for the CSUDH-MP, and/or acting in violation of law as it/they continue(s) with planning and internal environmental review of the CSUDH-MP.
- 60. Plaintiff/Petitioner also desires a judicial declaration that the City of Carson, should act as "lead agency" for purposes of the environmental review of the for the CSUDH-MP and that the City of Carson shall be responsible for approval of any construction and development activities occurring on campus of CSU-DH that involves construction or development that is not undertaken exclusively for educational purposes as required by Government Code § 53091.

PRAYER

WHEREFORE, the City prays for judgment as follows:

1. On the First Cause of Action:

For this Court to issue its peremptory writ of mandate commanding the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, to withdraw the OPR Determination letter, and to hold an evidentiary hearing before a new and different OPR official and before issuing its OPR Determination Letter.

For this Court to issue its peremptory writ of mandate commanding the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, to

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withdraw the OPR Determination letter and thereafter conduct a new and different review of the lead agency dispute before a new and different OPR official by purging the taint of inflammatory, defamatory, and highly prejudicial communications submitted by CSU, thereby affording Plaintiff/Petitioner a constitutional fair hearing before issuing its OPR Determination Letter.

For this Court to issue its peremptory writ of mandate commanding STATE of CALIFORNIA, acting by and through a new and different OPR official, in his official capacity as an official of OPR, to withdraw the OPR Designation Letter and to issue a new and different OPR Designation Letter finding and determining the Plaintiff/Petitioner, City of Carson, shall be "lead agency" for purposes of the environmental review of the CSUDH-MP.

For this Court to issue its peremptory writ of mandate commanding (1) CSU and/or CSU-DH to cease and desist from any and all activities to undertake environmental review of the CSUDH-MP, including, and especially, circulating any Draft Environmental Impact Report, and (2) CSU cease and desist from the exercise of lead agency status for the CSUDH-MP.

That CSU and/or CSU-DH, their agents, officers, employees, and anyone acting on their behalf, be permanently enjoined from (1) any and all activities related to undertaking environmental review of the CSUDH-MP, including, and especially, circulating any Draft Environmental Impact Report, and (2) the unlawful exercise of lead agency status for the CSUDH-MP.

2. On the Second Cause of Action:

For this Court to issue its peremptory writ of mandate commanding STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, to withdraw the OPR Determination letter, and hold an evidentiary hearing before a new and different OPR official and before issuing its OPR Determination Letter.

For this Court to issue its peremptory writ of mandate commanding the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, to withdraw the OPR Determination letter and thereafter conduct a new and different review of the lead agency dispute before a new and different OPR official by purging the taint of inflammatory,

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defamatory, and highly prejudicial communications submitted by CSU, thereby affording Plaintiff/Petitioner a constitutional fair hearing before issuing its OPR Determination Letter.

For this Court to issue its peremptory writ of mandate commanding the STATE of CALIFORNIA, acting by and through a new and different OPR official, in his official capacity as an official of OPR, to withdraw the OPR Designation Letter and to issue a new and different OPR Designation Letter finding and determining the Plaintiff/Petitioner, City of Carson, shall be "lead agency" for purposes of the environmental review of the CSUDH-MP.

3. On the Third Cause of Action:

For a declaration from this Court that Plaintiff/Petitioner, City of Carson, shall be "lead agency" for purposes of the environmental review of the CSUDH-MP.

4. On the Fourth Cause of Action

For a declaration from this Court that Plaintiff/Petitioner has been denied due process by the STATE of CALIFORNIA, acting by and through Director Alex, in his official capacity as Director of OPR, for failing to hold a hearing before issuing its OPR Determination Letter.

For a declaration from this Court that Plaintiff/Petitioner has been denied a constitutional fair hearing by virtue of the actions of CSU and/or CSU-DH as allege hereinabove.

For a declaration from this Court that Plaintiff/Petitioner, City of Carson, shall be "lead agency" for purposes of the environmental review of the CSUDH-MP.

- 5. For its costs of suit.
- 6. For an award of attorney fees pursuant to Code of Civil Procedure § 1021.5 or other applicable law.

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1	7. For such order and furth	her relief as the Court may deem just and proper.
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3		
4	DATED: January, 2018	ALESHIRE & WYNDER, LLP
5		SUNNY K. SOLTANI WILLIAM W. WYNDER
6		KABIR S. CHOPRA
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8		Ву:
9		KABIR S. CHOPRA Attorneys for CITY OF CARSON
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PETITION FOR WRIT OF MANDATE & COMPLAINT FOR DECLARATORY RELIEF 01007.0005/443206.5