

# CLIMATE ACTION PLAN



City of Carson



*The City of Carson would like to thank the South Bay Cities Council of Governments and its staff for their contribution to the research, writing and production of our City's Climate Action Plan. Funding was generously provided by a grant through the Strategic Growth Council and Los Angeles County Metropolitan Transportation Authority. Additional funding for the Energy Efficiency Chapter was provided by Southern California Edison and The Gas Company*



## City of Carson December 2017

# CLIMATE ACTION PLAN

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Funded by:



Climate action planning efforts vary in scope, size and focus. One common aim of this work is to establish greenhouse gas inventories and future forecasts. Another major component is developing the framework for selecting, evaluating, and organizing strategies that help advance local climate planning goals. For example, individual agencies may implement policies, optional or mandatory, related to land use development that operate outside the CEQA process. Within the CEQA process, a qualified CAP framework offers the ability to streamline future CEQA greenhouse gas analyses by being able to tier off the climate action plan. Depending on local factors, such as anticipated levels of development, a qualified CAP is not necessary and agencies would continue to utilize the framework for informing the selection and evaluation of climate planning strategies within the local context. The South Bay Cities Council of Governments CAP framework is unqualified, and offers cities a planning tool with optional strategies. The analysis and optional strategies in the CAP can be used in the future, by way of example, to help create a Qualified Climate Reduction Strategy under CEQA, to create GHG thresholds to be used in CEQA analysis and can be used to update the City's General Plan.



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# Introduction



The City of Carson is committed to providing a more livable, equitable, and economically vibrant community and sub-region.

As a part of these efforts, the City of Carson, in cooperation with the South Bay Cities Council of Governments, has developed a Climate Action Plan (CAP) to reduce Greenhouse Gas (GHG) emissions within the city. The City's CAP serves as a guide for action by setting GHG emission reduction goals and establishing strategies and policy to achieve desired outcomes over the next 20 years.

## Purpose and Need for the Climate Action Plan

Jurisdictions in California are proactively working to find innovative solutions to reduce emissions. Many communities have taken local control of the issue by developing plans or strategies that will lower GHG emissions across various sectors in a manner that is most feasible for their community. The City of Carson CAP is a valuable tool in this effort. It identifies community-wide strategies to lower GHG emissions from a range of sources within the jurisdiction, including transportation, land use, energy generation and consumption, water, and waste. Development and adoption of this CAP allows the City of Carson to:

- Understand the community GHG emissions that it now produces
- Identify strategies at the local level that will result in GHG emissions reductions
- Develop a plan to implement strategies
- Monitor and report progress toward climate change goals

For the purpose of:

- Enhancing the community and neighborhoods to help ensure a safe, healthy, and sustainable environment
- Promoting and encouraging the adoption and growth of zero emission vehicles
- Advancing strategies for housing and buildings that reduce energy and water usage
- Promoting behavior change that reduces waste
- Transforming built environments into green spaces
- Advancing strategies to encourage and support the market for renewable energy and storage

## Alignment with California's Climate Change Action Plan

Since the 1990s, the State of California has adopted a number of policies to address Climate Change, with legislation such as Assembly Bill 32 (AB 32), Senate Bill 32 (SB 32), and the 2017 Climate Change Scoping Plan Update. All of these documents set ambitious targets for reductions in greenhouse gas emissions within the State with the most recent being a 40 percent reduction in GHG by 2030 compared to 1990 levels. Apart from setting targets, the State has also passed a variety of legislation over the past 20 years to encourage the development of renewable energy sources, apply financial disincentives for carbon emissions from business and industry, reduce energy and water usage, increase building energy efficiency, and reduce emissions from waste and mobile sources such as fossil-fuel based transportation. The CAP advances these goals and streamlines City efforts to deploy specific initiatives and programs that target the reduction of GHG emissions, while integrating these efforts with the other priorities such as economic development, regional mobility and connectivity, and improving the local air and water quality.

Table 1 summarizes the key policies and legislation to address Climate Change adopted by the State of California.

Table 1: Regulatory Setting

Bill & Year	Title	Description	Implementing Agency
Public Law (PL) 88-206 (1936)	Clean Air Act	Federal policy to address global climate change through monitoring, reporting, and regulation of GHG emissions.	USEPA
AB 1493 (2002)	Pavley I and II	GHG emissions must be reduced from passenger vehicles, light-duty trucks, and other non-commercial vehicles for personal transportation.	California Air Resources Board (CARB)
Executive Order S-20-04 (2004)	California Green Building Initiative	Reduce energy use in state-owned buildings 20% from a 2003 baseline by 2015.	California Energy Commission (CEC)
Executive Order S-3-05 (2005)	Greenhouse Gas Initiative	Set statewide GHG emissions targets to 2000 levels by 2010; 1990 levels by 2020; and 80% below 1990 levels by 2050.	CARB
Assembly Bill (AB) 32 (2006)	Global Warming Solutions Act	State must reduce GHG emissions to 1990 levels by 2020.	CARB
SB 1368 (2006)	Emission Performance Standards	Requires the California Public Utilities Commission (CPUC) to establish a performance standard for base-load generation of GHG emissions by investor owned utilities.	CEC
Senate Bill (SB) 1078 (2006), 107 (2017), and X1-2 (2011), and Executive Order S-14-08 (2008) and S-21-09 (2011)	Renewable Portfolio Standard	California investor-owned utilities must provide at least 33% of their electricity from renewable resources by 2020.	California Public Utilities Commission
Assembly Bill 118 (Nunez, Chapter 750, 2007) (2007)	Alternative Fuels and Vehicles Technologies	The bill would create the Alternative and Renewable Fuel and Vehicle Technology Program, to be administered by the Energy Commission, to provide funding to public projects to develop and deploy innovative technologies that transform California's fuel and vehicle types to help attain the state's climate change policies.	CEC
Executive Order S-1-07 (2007)	Low Carbon Fuel Standard	The carbon intensity of transportation fuels in California must be lowered 10% by 2020.	CARB
AB 811 (2008)	Contractual Assessments: Energy Efficiency Improvements	Provides financing to allow property owners to finance renewable energy generation and energy efficiency improvements.	California cities and counties
Senate Bill 375 (Steinberg, Chapter 728, 2008) (2008)	Sustainable Communities + Climate Protection Act	Requires Air Resources Board to develop regional greenhouse gas emission reduction targets for passenger vehicles. ARB is to establish targets for 2020 and 2035 for each region covered by one of the State's 18 metropolitan planning organizations. MPOS to develop and incorporate a sustainable communities strategy which will be the land use allocation in the RTP.	Regional Planning Agencies
AB 474 (2009)	Contractual Assessments: Water Efficiency Improvements	Designed to facilitate the installation of permanent water conservation and efficiency improvements on private property through a voluntary financing program between public entities and property owners.	California cities and counties
SB X7-7 (2009)	Statewide Water Conservation	The carbon intensity of transportation fuels in California must be lowered 10% by 2020.	Department of Water Resources
AB 1092 (Levine Chapter 410, 2013) (2013)	Building Standards: Electric Vehicle Charging Infrastructure	Requires the Building Standards Commission to adopt mandatory building standards for the installation of future electric vehicle charging infrastructure for parking spaces in multifamily dwellings and nonresidential development.	California Building Standards Commission (CBSC)
California Code of Regulations (CCR) Title 24 (2016)	2013 Building Efficiency Standards	Statewide green building code that raises the minimum environmental standards for construction of new buildings in California.	CEC
Senate Bill 32 (Chapter 249) (2016)	Global Warming Solutions Act: Emissions Limit	The California Global Warming Solutions Act of 2006 designates the State Air Resources Board as the state agency charged with monitoring and regulating sources of emissions of greenhouse gases. The state board is required to approve a statewide greenhouse gas emissions limit equivalent to the statewide greenhouse gas emissions level in 1990 to be achieved by 2020 and to adopt rules and regulations in an open public process to achieve the maximum, technologically feasible, and cost-effective greenhouse gas emissions reductions. This bill would require the state board to ensure that statewide greenhouse gas emissions are reduced to 40% below the 1990 level by 2030.	CARB

## Roles and Responsibilities: Regional Agencies and Local Governments

### Regional Agencies

The State has acknowledged that local governments play an important role in helping California achieve its long-term GHG reduction goals. In Los Angeles County, the Southern California Association of Governments (SCAG), Los Angeles County Metropolitan Transportation Authority (Metro), South Coast Air Quality Management District (SCAQMD), and Cities all have sole or partial jurisdiction over a wide range of factors that affect GHG emissions. Councils of Governments can also help local governments identify funding and implement projects that reduce GHG emissions.

SCAG working with Metro developed the 2012–2035 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS) for the six-county region of Los Angeles, Orange, Riverside, San Bernardino, Imperial, and Ventura counties. SCAG's efforts focus on developing regional strategies to minimize traffic congestion, promote environmental quality, and provide adequate housing. SCAG and SCAQMD developed the South Coast Air Quality Management Plan (AQMP) which is a comprehensive program designed to bring the South Coast Air Basin into compliance with all federal and State air quality standards. The AQMP places substantial emphasis on reducing motor vehicle miles traveled.

### South Bay Cities Council of Governments

This Climate Action Plan is developed through the South Bay Cities Council of Governments (SBCCOG), which received funding from SCE's 2013-2014 Local Government Partnership Strategic Plan Pilots program and the Strategic Growth Council. The SBCCOG is a Joint Powers Authority of 16 cities and contiguous unincorporated areas of the County of Los Angeles. SBCCOG member cities include Carson, El Segundo, Gardena, Hawthorne, Hermosa Beach, Inglewood, Lawndale, Lomita, Manhattan Beach, Palos Verdes Estates, Gardena, Redondo Beach, Rolling Hills, Rolling Hills Estates, Torrance, and the Harbor City/San Pedro communities of the City of Los Angeles, along with the County of Los Angeles District 2 and 4 unincorporated areas.



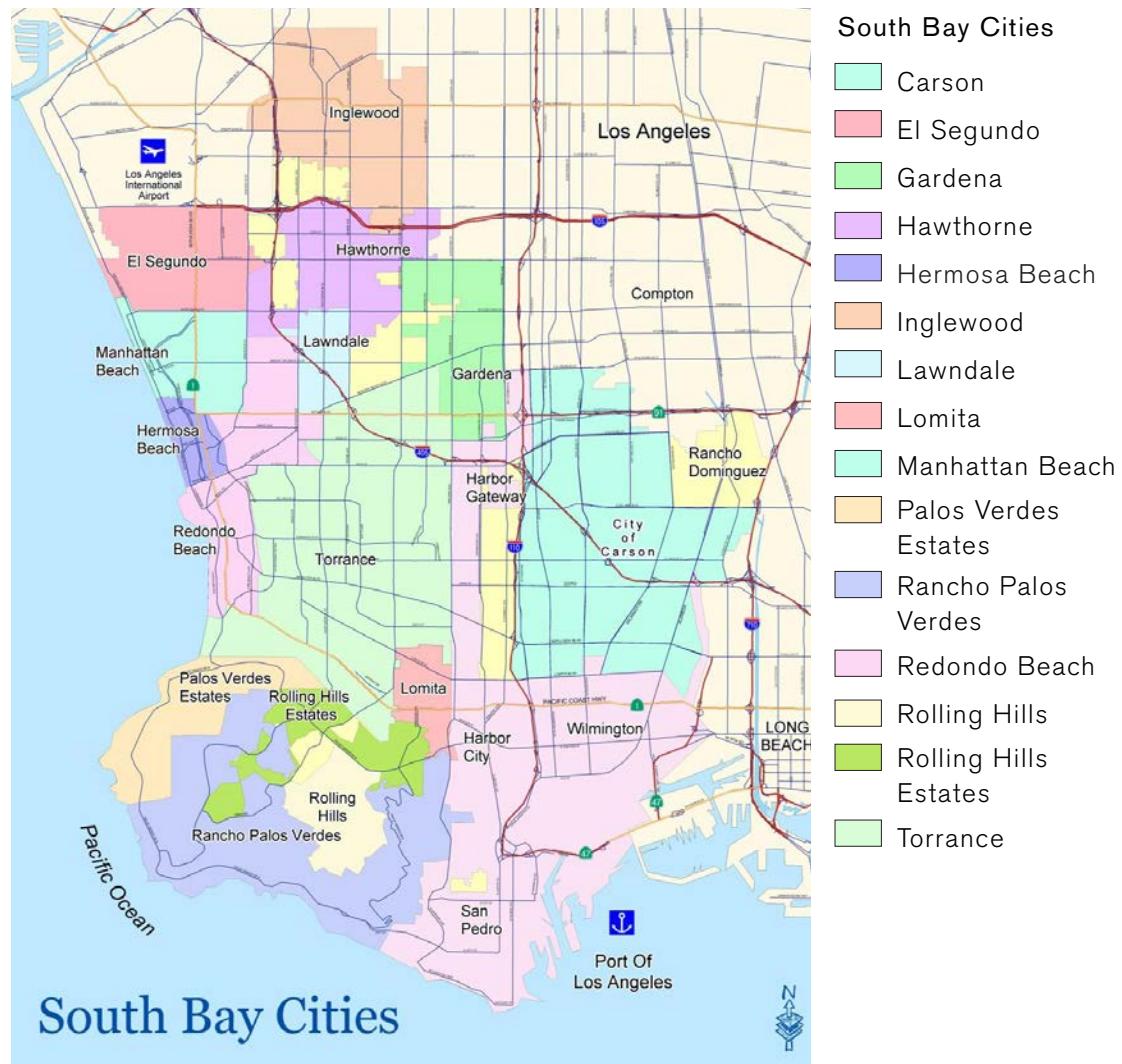


Fig 1: South Bay Member Cities; Source - South Bay Association of Realtors

The SBCCOG has demonstrated its commitment to increasing environmental quality and awareness among its residents, local businesses, and jurisdictions while maintaining economic prosperity through effective sub-regional coordination. The effort also helps the SBCCOG meet the first goal of its Strategic Plan for Environment, Transportation and Economic Development: to facilitate, implement and/or educate members and others about environmental, transportation and economic development programs that benefit the South Bay.

SBCCOG has assisted the South Bay sub-region in related programs and policies, including many of the resources identified later in this Climate Action Plan (CAP). The SBCCOG assisted the 15 participating cities (excluding Los Angeles) to develop individual CAP's, resulting in a cost-effective process for the cities, as well as sub-regional coordination among the partner cities related to climate change goals. In addition, the SBCCOG developed a sub-regional CAP that identifies the cumulative efforts and larger strategies for the South Bay and identifies synergies that may compound the success of each city's CAP by coordinating implementation of shared strategies and positioning the sub-region for unique funding opportunities.

# City Profile

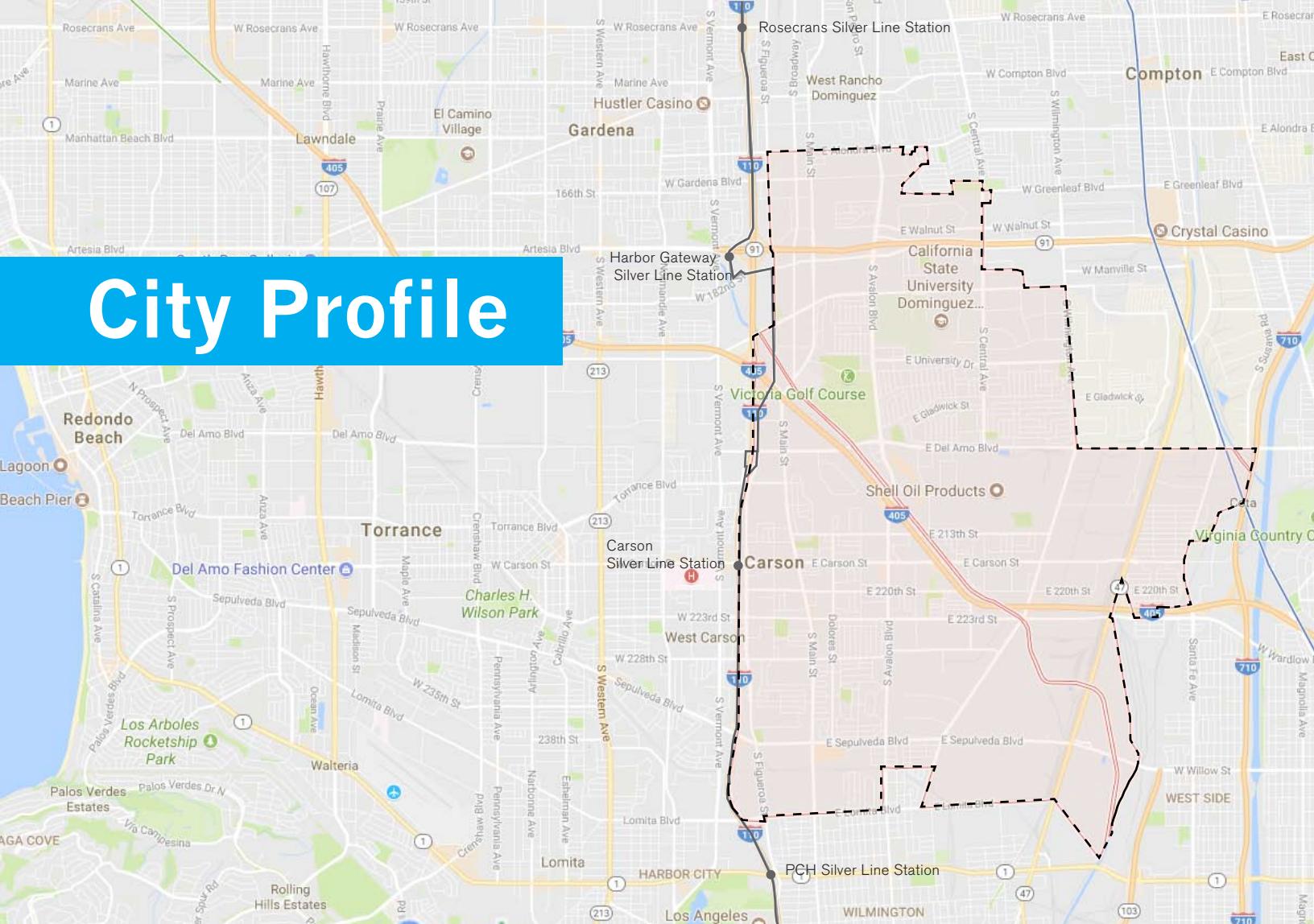
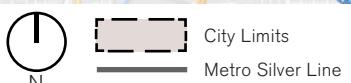


Fig 2: Carson City Map; Source- Google maps imagery with overlay



The City of Carson is a community of approximately 92,000 residents and has over 25,000 households. The City's population is about 40 percent Hispanic, 26 percent Asian, 23 percent African American, 7 percent White, and 5 percent other races/ethnicities.

	2005	2007	2010	2012	% Change 2005-2012
Population	94,236	93,108	91,714	91,828	-2.6%
Households	25,551	25,597	25,432	25,352	-0.8%
Jobs	51,937	54,377	48,565	49,189	-5.3%
Service Population (Population + Jobs)	146,173	147,485	140,279	141,017	-3.5%

Table 2: Demographic Data corresponds to GHG inventory years and reflects estimates based on the following sources: 1) U.S. Census Bureau American Community Survey and 2) California Department of Finance

# GHG Emissions Overview



## Inventories

The first step towards reducing GHG emissions is estimating the baseline and future expected emissions. These estimates are categorized by sources – commercial and residential energy, on-road transportation, solid waste, water, wastewater, and off-road sources. The City has completed inventories for 2005, 2007, 2010, and 2012. The baseline year is 2005, which means that the future emissions reductions will be measured against emissions that occurred in 2005. A complete report of the City's GHG inventory can be found in Appendix A.

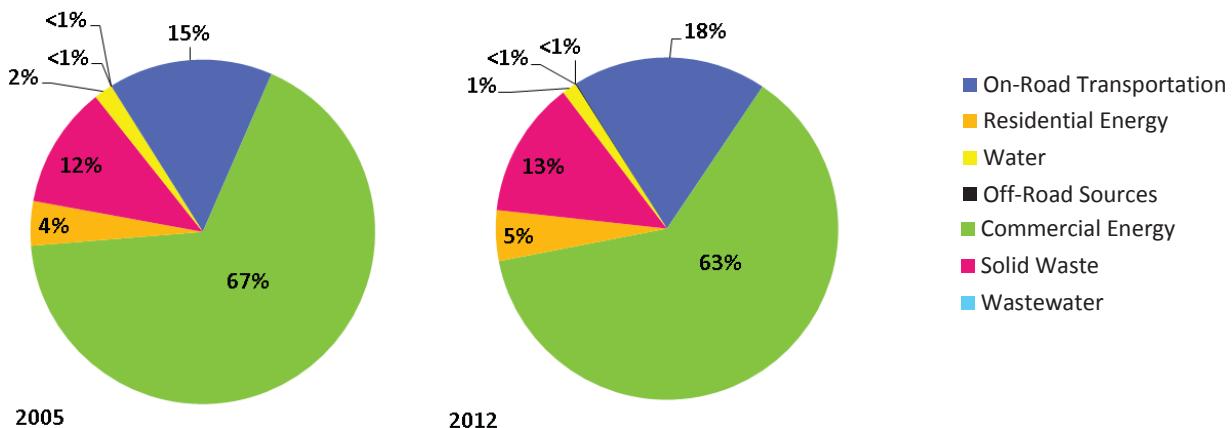


Figure 3: Community-Wide GHG Emissions by Sector from 2005 and 2012; Source - Appendix A

Sector	2005 (MT CO <sub>2</sub> e)	2012 (MT CO <sub>2</sub> e)	% Change 2005 to 2012
Commercial Energy	1,731,106	1,335,338	-22.9%
On-Road Transportation	397,662	391,466	-1.6%
Solid Waste	295,391	275,936	-6.6%
Residential Energy	107,418	102,385	-4.7%
Water	44,837	29,115	-35.1%
Off-Road Sources	559	1,803	222.5%
Wastewater	368	278	-24.5%
Total	2,577,341	2,136,321	-17.1%

Table 3: Community-Wide GHG Emissions by Sector from 2005 and 2012; Source - Appendix A

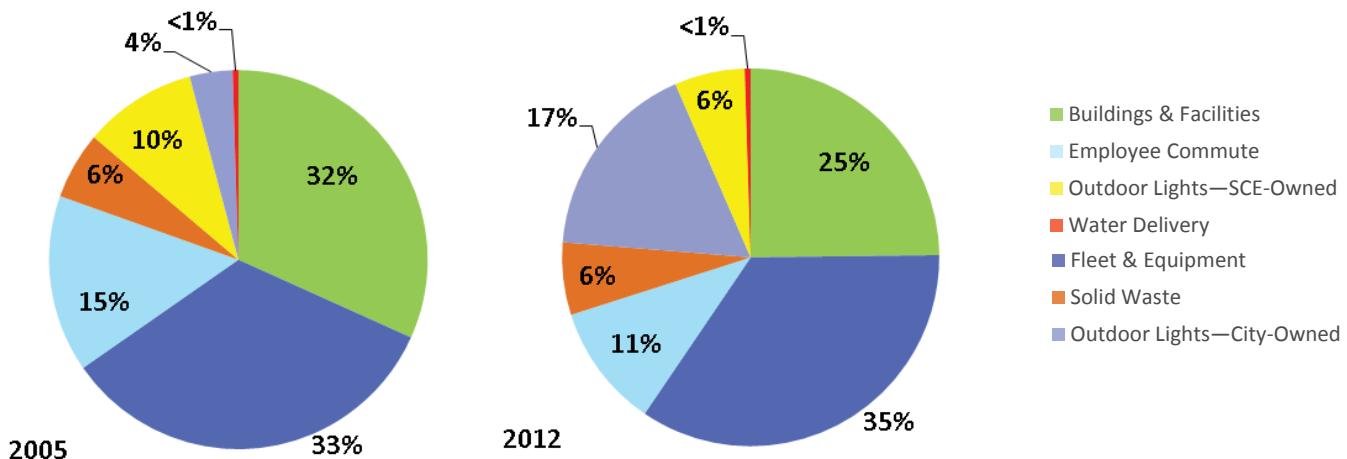


Figure 4: Municipal GHG Emissions by Sector from 2005 and 2012; Source - Appendix A

Sector	2005 (MT CO <sub>2</sub> e)	2012 (MT CO <sub>2</sub> e)	% Change 2005 to 2012
Fleet & Equipment	2,546	1,943	-24%
Buildings & Facilities	2,405	1,390	-42%
Employee Commute	1,146	593	-48%
Outdoor Lights—City-Owned	732	963	32%
Solid Waste	435	347	-20%
Outdoor Lights—SCE-Owned	279	338	21%
Water Pumping & Irrigation	36	28	-22%
Total	7,579	5,602	-26%

Table 4: Municipal GHG Emissions by Sector from 2005 and 2012; Source - Appendix A

## Forecasts and Target Setting

Emission estimates for future years are scenarios based on assumptions about the future. The 2020 Business As Usual (2020 BAU) scenario assumes that no new policies, plans, programs, or regulations designed to reduce GHG emissions will be adopted or implemented before 2020. This scenario would be the “worst case”. The 2020 and 2035 Adjusted Business As Usual (ABAU) scenarios, in comparison, do take into account the expected reduction impacts resulting from federal and state mandated laws such as higher vehicle fuel efficiency standards and increases in the percentage of renewable energy production.

In 2013, the City set GHG emission reduction goals consistent with the State's AB 32 GHG emission reduction targets. The City's target was calculated as a 15 percent decrease from 2005 levels by 2020 as recommended in the State AB 32 Scoping Plan. A longer-term goal was established for 2035 to reduce emissions by 49% below 2005 levels. These goals put the City on a path towards helping the State meet its long-term 2050 goal to reduce emissions by 80% below 1990 levels. (Tables 5&6)

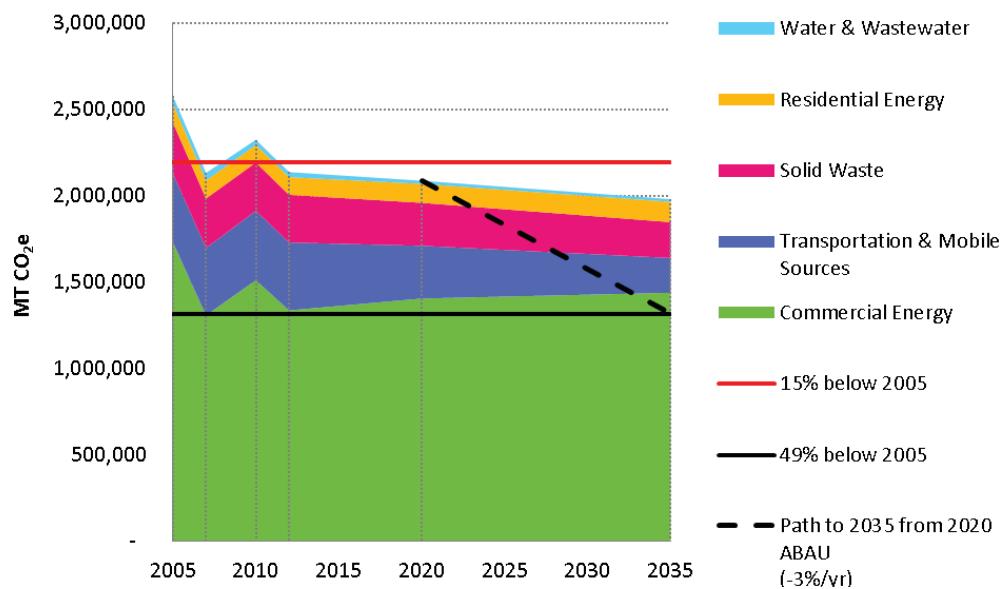


Fig 5: Community Emissions Inventories, Projections and Targets; Source - Appendix A

Sector	2005	2012	2020	2035
BAU Emissions (MT CO <sub>2</sub> e)	2,577,341	2,136,321	2,185,061	2,206,589
Adjusted BAU Emissions (MT CO <sub>2</sub> e)	2,577,341	2,136,321	2,086,160	1,979,665
State-Aligned Target (% change from 2005)			-15%	-49%
State-Aligned Target (% change from 2012)			3%	-38%
State-Aligned Emissions Goal (MT CO <sub>2</sub> e)			2,190,740	1,314,444
Reductions from Adjusted BAU needed to meet the Target (MT CO <sub>2</sub> e)			Target Met	665,221

Table 5: State-Aligned Community GHG Reduction Targets; Source - Appendix A

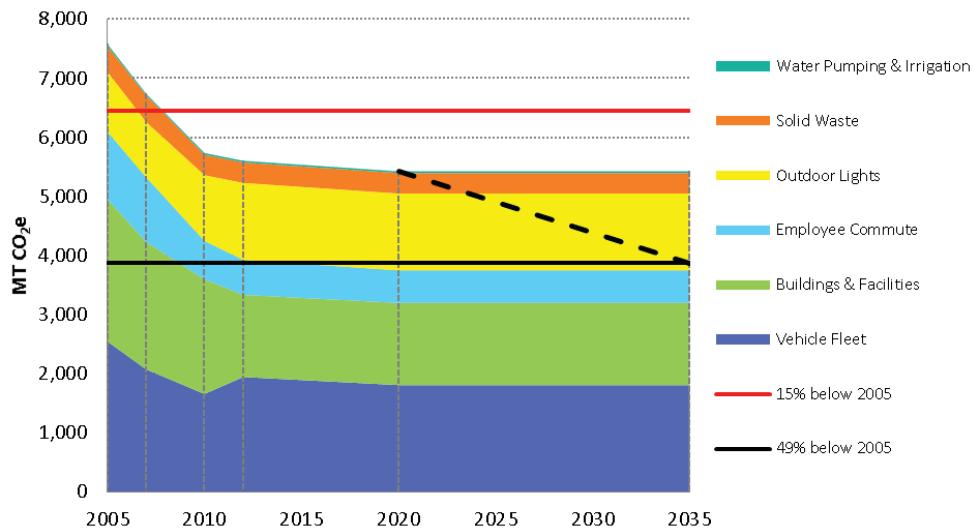


Fig 6: Municipal Emissions Inventories, Projections and Targets; Source - Appendix A

Sector	2005	2012	2020	2035
BAU Emissions (MT CO <sub>2</sub> e)	7,579	5,602	5,602	5,602
Adjusted BAU Emissions (MT CO <sub>2</sub> e)	7,579	5,602	5,423	5,423
State-Aligned Target (% change from 2005)			-15%	-49%
State-Aligned Target (% change from 2012)			15%	-31%
State-Aligned Emissions Goal (MT CO <sub>2</sub> e)			6,442	3,865
Reductions from Adjusted BAU needed to meet the Target (MT CO <sub>2</sub> e)			Target Met	1,558

Table 6: State-Aligned Municipal GHG Reduction Targets; Source - Appendix A

## Selected Strategies

### Land Use and Transportation

Facilitate pedestrian and neighborhood development and identify ways to reduce automobile emissions including supporting zero emission vehicle infrastructure, improving pedestrian and bicycle infrastructure, enhancing public transit service, and supporting reductions in single-occupancy vehicle use.

### Energy Efficiency

Emphasize energy efficiency retrofits for existing buildings, energy performance requirements for new construction, water efficient landscaping, financing programs that will allow home and business owners to obtain low-interest loans for implementing energy efficiency in their buildings.

### Solid Waste

Focus on increasing waste diversion and encouraging participation in recycling and composting throughout the community.

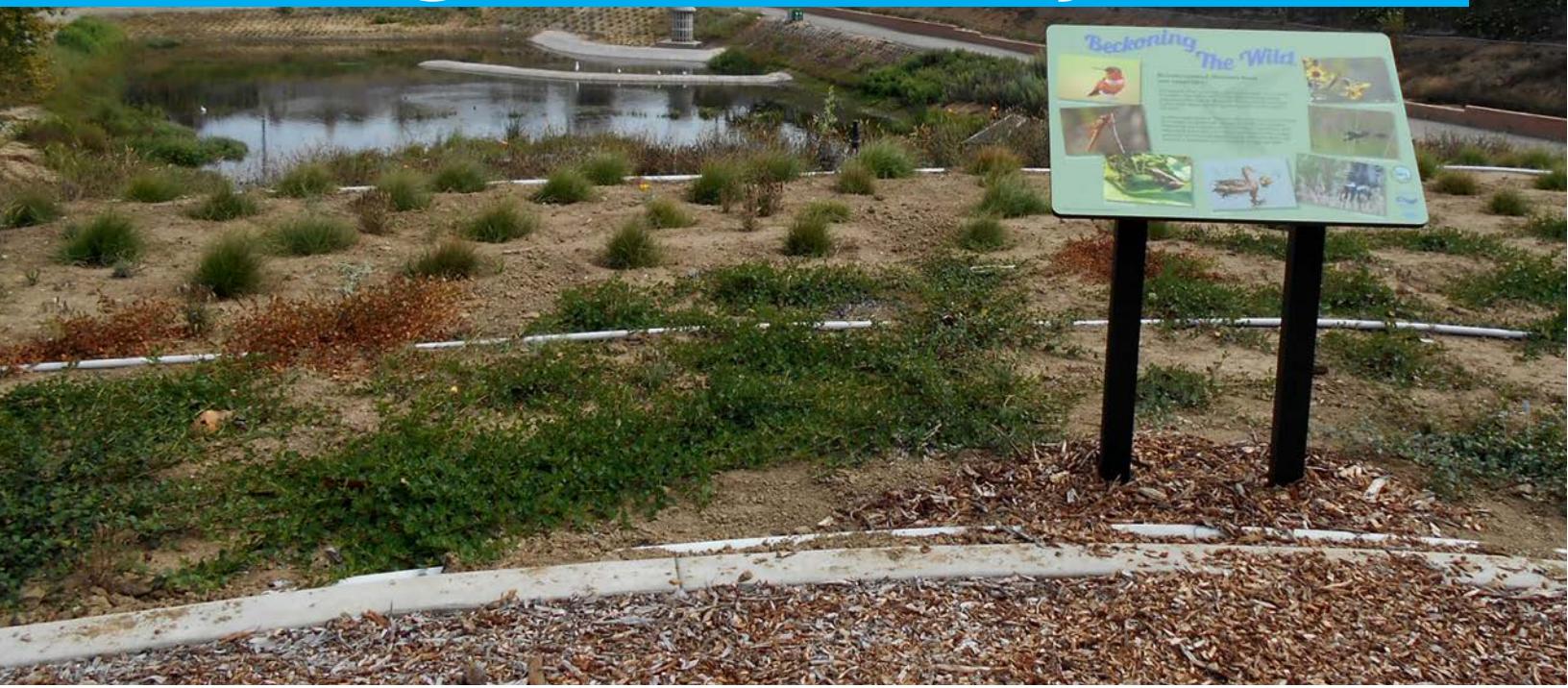
### Urban Greening

Contain measures that create “carbon sinks” as they store GHG emissions that are otherwise emitted into the atmosphere as well as support health of the community.

### Energy Generation & Storage

Demonstrate the City's commitment to support the implementation of clean, renewable energy while decreasing dependence on traditional, GHG emitting power sources.

# Existing Sustainability Efforts



The City of Carson has a number of policies, plans, and programs that demonstrate its ongoing commitment to sustainability, energy efficiency, and GHG emissions reductions.

## Land Use Strategies

### General Plan Policies

The 2003 Carson General Plan is a comprehensive, long-range plan designed to serve as a guide for the physical development of the City. The General Plan includes a number of Elements that generally relate to sustainability, including a Land Use Element; Transportation and Infrastructure Element; Open Space and Conservation Element; Parks, Recreation, and Human Services Element; and an Air Quality Element. The framework on which Carson's General Plan is built is sustainable development, which the City defines as "following principles that provide for today's needs while ensuring that future generations have the resources available to meet their needs." A number of 'Guiding Principles' reinforce this framework throughout the General Plan that will also result in reduced GHG emissions:

- Land Use: incorporation of features such as integrated, walkable, and mixed-use neighborhoods and the adaptive reuse of former landfills and contaminated sites.
- Transportation and Infrastructure: improving the flow of traffic while enhancing pedestrian safety and providing for alternative modes of transportation.

- Open Space: conserving and enhancing Carson's key natural features and resources, including, but not limited to, trees and vegetation, open space, water, and other natural resources.
- Parks, Recreation, and Human Services: expanding the recreational, cultural, and human services facilities and activities within the City.
- Air Quality: improving air quality by reducing total air emissions, educating the public on pollution control measures, minimizing dust generation, and encouraging the use of best available technology.

## Energy Efficiency Strategies

### Energy Leadership Partnership

The SCE's Energy Leader Partnership program provides a framework that offers enhanced rebates and incentives to cities that achieve measurable energy savings, reduce peak-time electricity demand and plan for energy efficiency. The program has a tiered incentive structure with threshold criteria required to trigger advancement to the next level of participation. The City of Carson is a Silver Member in the program based on their energy efficiency accomplishments to date.

### Beacon Award Program

The Beacon Award program is sponsored by the Institute for Local Government and the Statewide Energy Efficiency Collaborative (SEEC). The Beacon Award recognizes California cities and counties that have achieved measurable reductions in GHG emissions and energy savings, adopted policies and programs to address climate change, and promote sustainability. On January 10, 2012, City Council adopted the program to become a Beacon Award Proud Participant, and continues to work towards achieving the Silver, Gold, and/or Platinum Beacon Award levels.

### Master Plan of Bikeways

The City developed a Master Plan of Bikeways, which was approved in 2013. The Plan includes projects that, when built, will allow short commute trips to be biked instead of driven, improving local air quality and reducing GHG emissions. The key goals of the plan are to:

- Create a physical environment where people of all ages and physical abilities feel safe and comfortable bicycling throughout Carson for everyday purposes.
- Make bicycling the most attractive transportation choice for short trips.
- Increase safety for all road users.
- Increase economic vitality by making Carson a more livable city.



### Other

Many of the programs and policies in a community also have GHG emissions benefits; in Carson, the community and its leaders are particularly concerned about public health impacts. Policies and programs that encourage alternative transportation, improved air quality, and other healthy lifestyle choices often have a GHG reduction benefit. In May 2013, the LA County Department of Public Health awarded a Healthy Eating Active Living (HEAL) Initiative grant to the UCLA Prevention Research Center in partnership with City of Carson's Community Development Department. A primary goal of this project is to engage local residents, businesses, workers, students and everyone to come together to develop an Active Transportation Plan that reflects the needs and wants of the Carson community.

The City is also a signatory of the Resilient Communities for America Agreement, committing to creating a community that is prepared for extreme weather, energy, and economic challenges.

The City of Carson's Planning Division also includes a number of Environmental Services links for residents and businesses on its website, including the following energy-related organizations, agencies, and programs:

- American Council for Energy-Efficient Economy
- Consumer Federation of America
- US Environmental Protection Agency
- US Department of Energy
- California Energy Commission
- Los Angeles Department of Water and Power
- Southern California Edison
- Southern California Gas Company
- US Green Building Council
- Going Green in Your Home
- Build It Green

The City is involved in the following programs and activities that will be evaluated for GHG-reduction potential:

- Streetlight replacement
- Gardening equipment upgrades
- Community Center PV
- Revolving loan fund (planning stage)
- Procurement policy (planning stage)
- Energy efficiency opportunities in government facilities (planning stage)
- Municipal energy audit being completed by Chevron Energy Solutions

In addition, the following strategies are currently being implemented by the City of Carson to reduce energy consumption across sectors:

#### **Electricity**

- Efficient lighting retrofits
- Trees for shading in the City Hall Parking Lot and Corporate Yard
- New solar lighted crosswalks, solar panels on the Community Center, and solar powered "drivers speed" feedback signs

#### **Transportation**

- Pedestrian network improvements, traffic calming measures, and shared-use streets
- Voluntary Commute Trip Reduction Program, ride-sharing programs, and employer-sponsored vanpools
- Web-based forms and processes to reduce trips to City Hall
- Bus rapid transit system and transit access improvements
- Mixed-Use zones to reduce trips between land uses

#### **Waste and Recycling**

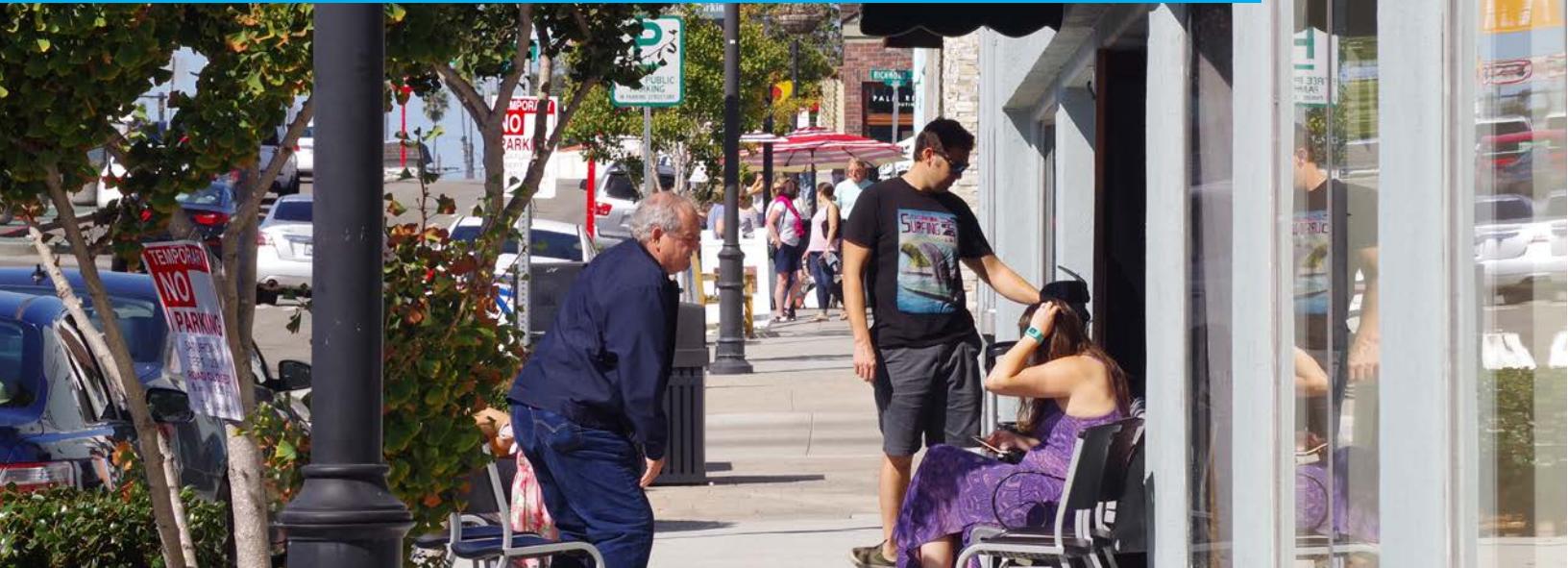
- Water efficient devices in municipal buildings
- Water efficient landscape irrigation techniques
- Water efficiency classes for employees and residents
- Low Impact Development Resolution (No. 13-115)
- Urban tree planting program

#### **Sustainable Practices**

- Environmentally responsible purchasing program
- Local farmer's market to provide a local source of food
- Strategies to reduce urban heat-island effect through urban shade trees and reflective surfaces



# Climate Action Plan Categories & Measures



The City's CAP, facilitated by the SBCCOG, includes five broad categories - Land Use and Transportation, Energy Efficiency, Energy Generation & Storage, Solid Waste, and Urban Greening. As part of the efforts under each category, the SBCCOG, working with consultants, identified a broad menu of feasible strategies for the South Bay sub-region. The menu was then presented to the City to select specific measures to consider for implementation. Based on these selections, estimated reductions in GHG emissions for each category was calculated and compared to the City's adopted target (Figure 7a).

As depicted in the Figure 7a, the five categories included in the ERAP, have the potential to reduce approximately 256,740 MT CO<sub>2</sub>e/yr. emissions and accomplish the City's reduction targets of 15% below 2005 by 2020 and 49% below 2005 by 2035.

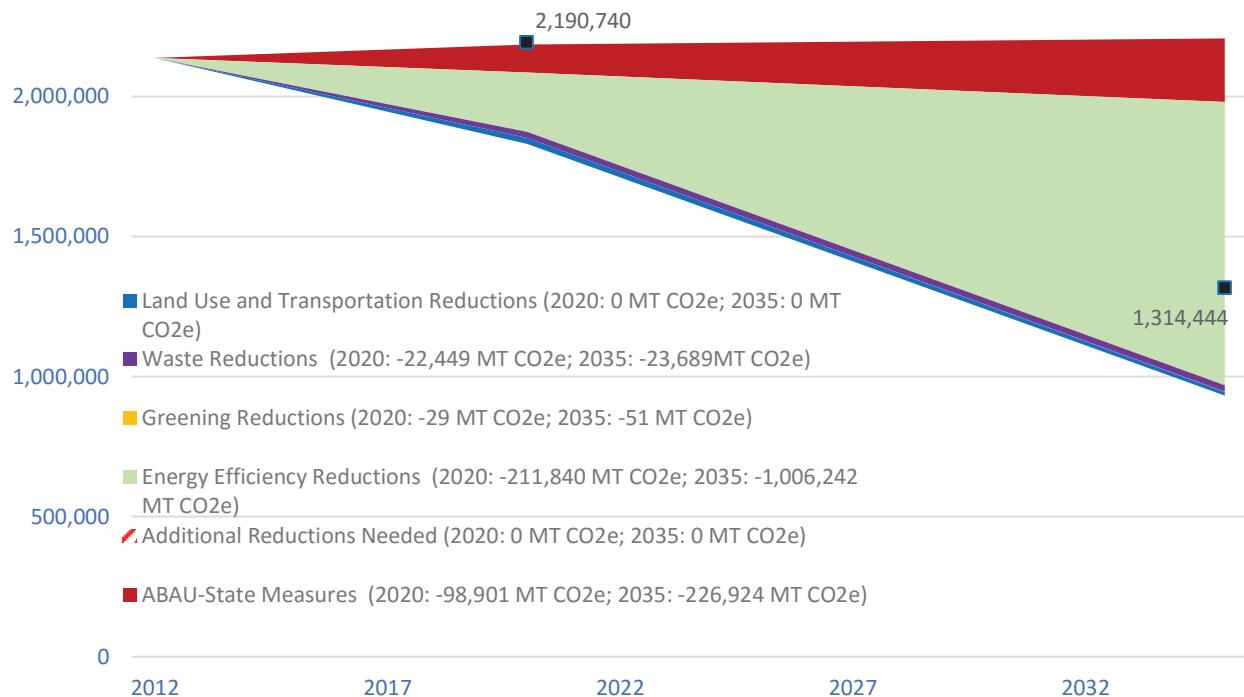


Figure 7a: City of Carson State and Local GHG Reductions Comparison with Targets 2012-2035 (the baseline year is 2005, the chart is a snapshot of the emissions from 2012 to 2035)

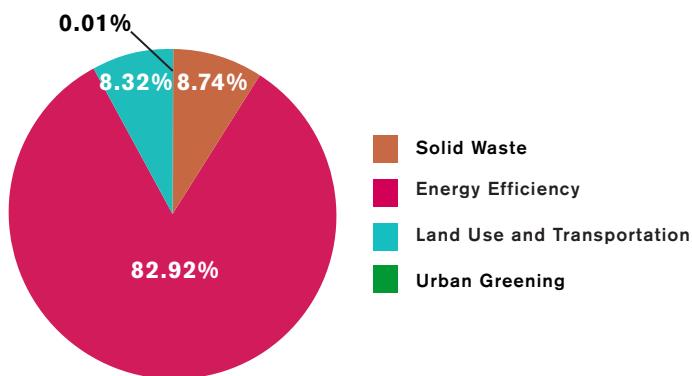
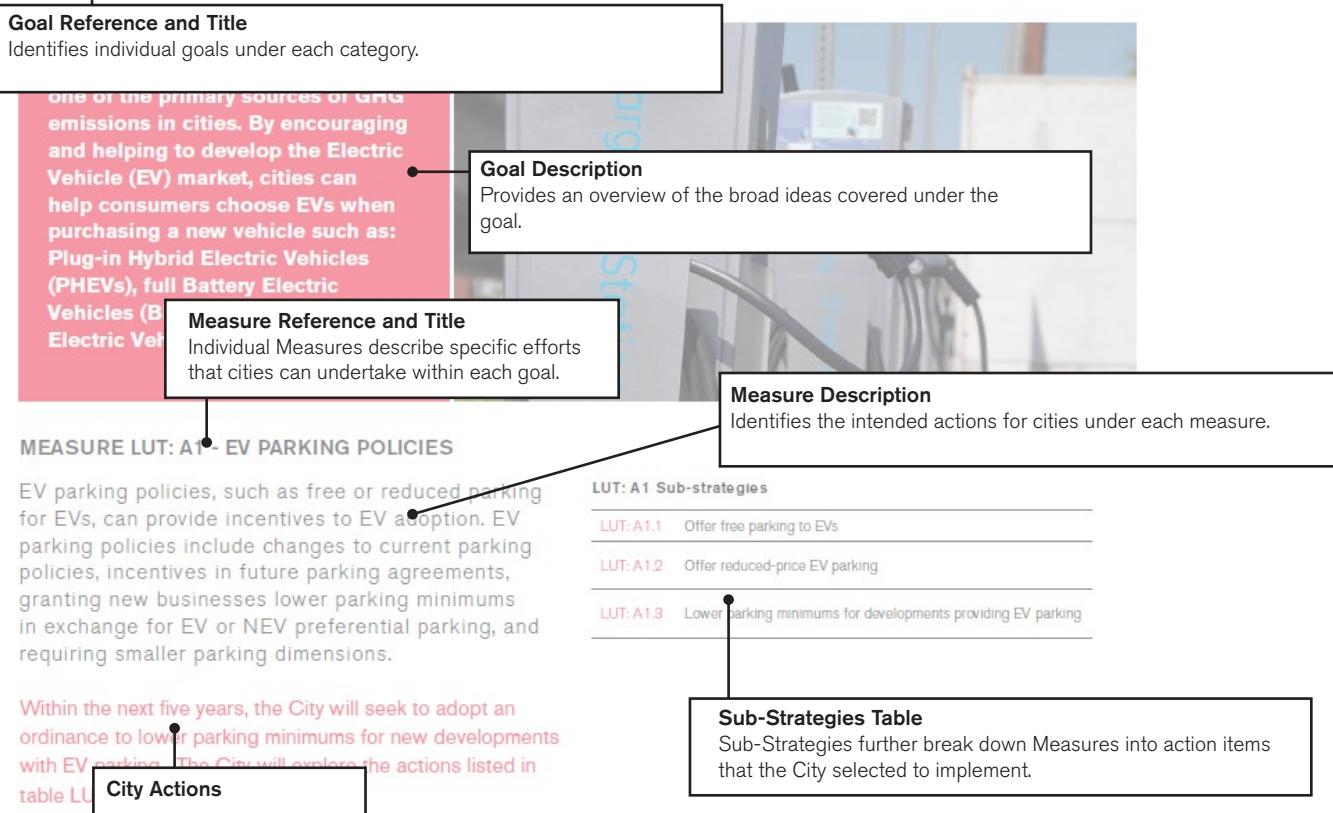


Figure 7b: Carson 2020 Potential GHG Emission Reduction Potential by Source

The following chapters summarize the measures selected by the City of Carson under each of the categories (Figure 7b, please note that Urban Greening and Energy Generation & Storage are not represented as these categories either did not achieve significant 2020 emission reductions or were not quantified). Measures are grouped together under larger goals with accompanying descriptions and associated sub-strategies as applicable. The additional economic, social and environmental benefits that can be realized with the measures are listed as co-benefits.

## How to Read the Document

### GOAL LUT: A - ACCELERATE THE MARKET FOR EV VEHICLES



## Co-Benefits

Co-benefits are listed at the beginning of each chapter and describe the additional community benefits from implementing the reduction strategies. The City has identified eight areas where gains may be accrued beyond reductions in GHG emissions. For instance, increasing the usage of zero emission vehicles also result in better air quality as well as improved public health.



Adaptation Strategy Support



Air Quality



Economy + Jobs



Energy Conservation



Public Health



Resource Conservation



Safer Streets



Transportation System Improvement



# South Bay LUT Strategies



As part of the CAP effort, the SBCCOG has developed a unique suite of LUT strategies for the reduction of GHG emissions in the South Bay sub-region. The LUT measures referenced in this plan as selected by the City of Carson are strategies developed from two primary sources:

## California Air Pollution Control Officers Association – CAPCOA

- Traditional CAP resource to assess emission reductions from GHG mitigation measures
- Published in August 2010
- Developed by experts in the field with best available data at the time
- Strategies focus around Transit Oriented Development (TOD)

## Sustainable South Bay Strategies - SSBS

- South Bay specific resource to assess emission reductions from local GHG mitigation measures
- Developed over 12 years of extensive field research on mobility, zero emission vehicles and destinations
- Strategies focus around Neighborhood Oriented Development

Table 7: LUT Strategy Sources



## Sustainable South Bay Strategy (SSBS)

The SSBS is different from traditional LUT measures in that it does not focus on strategies centered around Transit Oriented Development such as residential density that relies primarily on transit. The SSBS complements the South Bay area because the sub-region is housing dense and transit poor. The SSBS strategies:

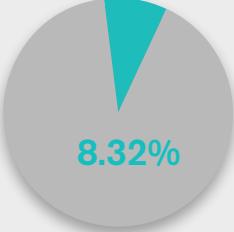
- Facilitate a variety of multi-modal mobility measures; especially walking, cycling, slow speed zero emission vehicles (ZEV) & a slow speed road network that would extend throughout the South Bay.
- Deploy every means possible to shorten trip length or eliminate trips altogether including: fostering the development of especially dense, functionally robust neighborhood centers; providing virtual presence of many destinations; implementing an aggressive sub-regional telework program and a robust fiber network.
- Transition under-performing strip commercial to housing with some strip commercial moving to a neighborhood center.

The full SSBS report can be found in Appendix B - Sustainable South Bay Strategy.

# Land Use and Transportation (LUT)

## 2020 GHG Reduction Potential

Community Land Use and Transportation



8.32%

Reduction of 21,362 MT CO<sub>2</sub> e/yr

100% equals all CAP GHG emission reductions from all CAP strategies. LUT represents 8.32% reduction outlined in LUT Chapter.

## Co-benefits



Adaptation Strategy Support



Air Quality



Economy + Jobs



Energy Conservation



Public Health



Resource Conservation



Safer Streets



Transportation System Improvement



The transportation sector produces significant portions of a city's GHG emissions, due to the reliance on fossil fuels.

LUT strategies that offer zero-emissions mobility options or those that modify transportation behaviors can help reduce the amount of carbon that is produced in the city of Carson. Combining land use and transportation strategies can lead to a broad set of co-benefits and improve the mobility of residents, employers and visitors. As part of the CAP effort, the SBCCOG has developed a unique suite of LUT strategies for the reduction of GHG emissions in the South Bay subregion. The LUT measures, referenced in this CAP, are a combination of strategies from two primary sources:

- Traditional LUT strategies referenced in a GHG emission manual developed by the California Air Pollution Control Officers Association (CAPCOA).
- Strategies developed by the SBCCOG from extensive research in the region; these strategies are known as the Sustainable South Bay Strategies (SSBS) and are suited for mature suburban areas.

A full list of LUT strategies along with their references is available in Appendix C- Land Use and Transportation (LUT) Measures and Methodology. This CAP presents the strategies Carson is interested in implementing. The City selected the following LUT Strategies in consideration of its GHG reduction targets for 2020 and 2035 in support of the State of California 2050 GHG reduction goal. GHG reduction efforts undertaken by the City since 2012 (last inventory year) were included towards GHG emissions reductions of this plan.

## GOAL LUT: A - ACCELERATE THE MARKET FOR EV VEHICLES

**Gasoline-fueled vehicles have been one of the primary sources of GHG emissions in cities. By encouraging and helping to develop the Electric Vehicle (EV) market, cities can help consumers choose EVs when purchasing a new vehicle such as: Plug-in Hybrid Electric Vehicles (PHEVs), full Battery Electric Vehicles (BEVs), and Neighborhood Electric Vehicles (NEV).**



### MEASURE LUT: A1 - EV PARKING POLICIES

EV parking policies, such as free or reduced parking for EVs, can provide incentives to EV adoption. EV parking policies include changes to current parking policies, incentives in future parking agreements, granting new businesses lower parking minimums in exchange for EV or NEV preferential parking, and requiring smaller parking dimensions.

The City will explore the action listed in table LUT: A1.

### MEASURE LUT: A2 - EV CHARGING POLICIES

EV charging policies incentivize EV adoption by making it easier to charge EVs. City strategies to support these policies can range from on-the-ground implementation of charging stations (level 1, 2, and DC 3) to adopting new development standards relating to EVs.

The City of Carson will explore the implementation of all policies, programs, and actions through the General Plan Update (2017-2019) and subsequent Zoning Ordinance Update (2019-2020). This will include the following sub-strategies listed in table LUT: A2.

#### LUT: A1 Sub-strategies

LUT: A1.1 Offer free parking to EVs.

LUT: A1.2 Offer reduced-price EV parking.

LUT: A1.3 Lower parking minimums for developments providing EV parking.

#### LUT: A2 Sub-strategies

LUT: A2.1 Install level 1, 2, and DC 3 charging in city-owned parking lots.

LUT: A2.2 Install charging at city-owned facilities.

LUT: A2.3 Adopt charging standards beyond CalGreen 2016 requirements.

LUT: A2.4 Create policies that encourage facility owners to provide level 1 charging.

LUT: A2.5 Cooperate with regional agencies to expand charging networks.

## MEASURE LUT: A3 - ADMINISTRATIVE READINESS

Administrative readiness refers to what cities can do within city hall to incentivize EV adoption. Actions span from expediting inspection times for the installation of EV charging to streamlining panel upgrades.

The City of Carson will offer services listed in the sub-strategies table LUT: A3.

### LUT: A3 Sub-strategies

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LUT: A3.1 Offer online permitting to streamline the application process.

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LUT: A3.2 Minimize time to complete inspection.

## MEASURE LUT: A4 - PUBLIC INFORMATION PROGRAMS

EV public information programs aim to promote EV usage and adoption through education. These programs can take the form of an advertisement or marketing campaign through social media, municipal offices, community centers, businesses, events, and online platforms.

The City of Carson will implement the sub-strategy in table LUT: A4.

### LUT: A4 Sub-strategies

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LUT: A4.1 Publicize EV programs through a variety of media.



## GOAL LUT: B - ENCOURAGE RIDE-SHARING

Ride-hailing and Ride-sharing can be an efficient way of carrying more people per trip than individuals driving alone, by facilitating the temporary use of a car that one does not own. For example, services like Car2Go, ZipCar, Uber, Lyft, and Waze all provide services that could reduce the need for families to own a second and third vehicle. When sharing the trip or if sharing an EV, GHG emissions are reduced.



### MEASURE LUT: B1 - FACILITATE PRIVATE AND PUBLIC MOBILITY SERVICES (RIDE-HAILING, RIDE-SHARING, CAR-SHARING, BIKE-SHARING)

This strategy encourages public and private mobility services. It includes supporting private vendors in search of funds and not adopting positions that limit or exclude vendors. The measure considers service inter-operability as well as optimizing the customer experience for local residents.

In support of ride-sharing, and bike-sharing, the City of Carson will incorporate the sub-strategies in table LUT: B1 where feasible.

#### LUT: B1 Sub-strategies

LUT: B1.1 Facilitate Car-sharing.

LUT: B1.2 Facilitate Ride-hailing and Ride-sharing.

LUT: B1.3 Remove barriers to private sector bike and car-sharing.

LUT: B1.4 Assist private sector organizations to secure funding.

LUT: B1.5 Conduct a ride/bike sharing study or plan.

## GOAL LUT: C - ENCOURAGE TRANSIT USAGE

**Increasing transit service, frequency, and speed incentivizes transit usage and reduces the collective GHG emissions from mobile sources within the city. Transit can shrink the number of vehicles needed to complete commutes, resulting in lower CO2 emissions.**



### MEASURE LUT: C1 - EXPAND TRANSIT NETWORK

This strategy focuses on expanding the local transit network by adding or modifying existing transit service; additionally, it includes transit strategies that address first/last mile connections which can encourage more people to travel via transit.

**In support of this measure the City of Carson will explore the sub-strategies in table LUT: C1.**

#### LUT: C1 Sub-strategies

**LUT: C1.1** Work with Transit Agency to expand bus or rail transit network.

**LUT: C1.2** Work with Transit Agency to improve transit connectivity.

**LUT: C1.3** Collaborate with a range of agencies to expand funding for transit.

**LUT: C1.4** Work with Transit Agency to improve transit amenities.

**LUT: C1.5** Work with Transit Agency to better accommodate bicycles.

**LUT: C1.6** Prioritize funding around transit to encourage walking and biking.

**LUT: C1.7** Implement first/last mile improvements at stations/destinations.

**LUT: C1.8** Introduce a fixed-route transit service in the jurisdiction.

**LUT: C1.9** Provide/expand local shuttle services.

**LUT: C1.10** Fund transit services for the elderly and handicap.



## MEASURE LUT: C2 - INCREASE TRANSIT FREQUENCY AND SPEED

This strategy will reduce travel time for transit-passengers through increasing frequency of service, speed, and reliability. Increasing transit frequency has been shown to increase the appeal and use of transit.

**In support of this measure, the City of Carson will consider the following sub-strategy, on table LUT: C2, to increase transit service within the city.**

### LUT: C2 Sub-strategies

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**LUT: C2.1** Work with Transit Agency to increase service frequency and speed.

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## GOAL LUT: D - ADOPT ACTIVE TRANSPORTATION INITIATIVES

**Active transportation initiatives are components of slow speed multi-modalism. The land use strategies of the SSBS specifically support more walking as well as cycles of all sorts (mono-, bi-, tri- and quad-cycles).**



### MEASURE LUT: D1 - PROVIDE TRAFFIC CALMING MEASURES

Traffic calming measures create streets that are friendly to active modes such as walking and biking and users of public transit. These measures have the potential to encourage greater adoption of active transportation due to increased safety and attractiveness. Examples include: marked crosswalks, curb extensions, planter strips with trees, and roundabouts.

Where feasible, the City of Carson will consider the sub-strategies in table LUT: D1.

#### LUT: D1 Sub-strategies

**LUT: D1.1** Conduct pedestrian/bicycle study.

**LUT: D1.2** Use traffic calming measures on a minimum of 25% streets.

**LUT: D1.3** Implement traffic calming measures in existing and future developments.

**LUT: D1.4** Promote traffic calming methods such as landscaped medians and traffic circles.

## MEASURE LUT: D2 - IMPROVE DESIGN OF DEVELOPMENT

This measure provides improved design elements to enhance slow speed multi-modalism such as walking and bicycling. This strategy may complement the concepts found in the SSBS to increase connectivity within new or proposed developments and improves street network characteristics within a neighborhood. These concepts could include slow-speed multi-modal networks.

**Subject to resource availability, the City of Carson will explore the sub-strategies in table LUT: D2.**

### LUT: D2 Sub-strategies

LUT: D2.1	Amend the Bicycle/ Pedestrian Master Plan.
LUT: D2.2	Require Bicycle parking through Zoning Code or other implementation documents.
LUT: D2.3	Require new developments to provide pedestrian, bicycle, and transit amenities.
LUT: D2.4	Require commercial and multi-family residential projects to provide permanent bicycle parking facilities.
LUT: D2.5	Provide short and long-term bicycle parking near key areas.
LUT: D2.6	Develop appropriate bicycle infrastructure for high traffic intersections and corridors.
LUT: D2.7	Develop appropriate infrastructure within pedestrian sheds of key areas.
LUT: D2.8	Create bicycle lanes, routes, and shared-use paths into street systems, subdivisions, and large developments.
LUT: D2.9	Improve active transportation networks (identify gaps/deficiencies and implement projects to address them).
LUT: D2.10	Construct or improve pedestrian infrastructure around transit.
LUT: D2.11	Develop active transportation networks for Transit-Oriented District station area.
LUT: D2.12	Implement policies to minimize conflicts between pedestrian and motorists. Identify pedestrian collision hot spots.



## GOAL LUT: E - PARKING STRATEGIES

**Vehicle trips are tied to parking availability and cost. Parking strategies can incentivize the use of other modes and potentially reduce the number of vehicles owned per household.**



### MEASURE LUT: E1 - LIMIT PARKING SUPPLY

This strategy reduces parking supply through the creation of parking maximums, minimums, and parking benefit districts.

**The City will explore the following sub-strategies in table LUT: E1.**

#### LUT: E1 Sub-strategies

**LUT: E1.1** Reduce/eliminate parking minimums for new developments.

**LUT: E1.2** Reduce/eliminate parking minimums for mixed-use, pedestrian, and transit-oriented development.

### MEASURE LUT: E2 - UNBUNDLE PARKING COSTS FROM PROPERTY COSTS

Unbundling separates parking from property costs, allowing individuals who wish to purchase parking spaces to do so and those that don't, to save money. Parking can be priced separately from home rents/purchase prices or office leases. This measure can help reduce the number of vehicles per household.

**The City of Carson will promote unbundling of parking costs through the sub-strategy in table LUT: E2.**

#### LUT: E2 Sub-strategies

**LUT: E2.1** Encourage developers of new development to unbundle parking and eliminate the assignment of specific stalls.



### MEASURE LUT: E3 - IMPLEMENT ON-STREET MARKET PRICING

Excessive GHG emissions are created when cruising for parking spaces. Pricing on-street parking to reflect a market rate reduces emissions related to excessive driving for seeking a parking space and encourages the use of alternative modes and carpooling.

The City of Carson will explore the sub-strategy in Table LUT: E3.

#### LUT: E3 Sub-strategies

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**LUT: E3.1** Implement on-street parking pricing.

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## GOAL LUT: F - ORGANIZATIONAL STRATEGIES

**Cities and other organizations within a city can implement telecommuting and alternative work schedule policies to reduce the Vehicle Miles Traveled (VMT) generated by employees. They can also expand and facilitate commute programs such as vanpooling and carpooling to reduce employee-generated VMT. Cities can also implement policies and ordinances that require or encourage private sector employers to implement programs for their employees.**



### MEASURE LUT: F1 - ENCOURAGE TELECOMMUTING AND ALTERNATIVE SCHEDULES

Alternative work schedules take the form of staggered starting times, flexible schedules, or compressed work weeks. Alternative workplace programs are: 1) working at home-offices which eliminate a work trip entirely or 2) working at an office closer to the home which reduces part of the work trip. Cities can offer workplace programs at neighborhood centers, available space in government offices, public shared-work facilities, or commercial executive suites.

The City will explore the sub-strategies in table LUT: F1.

### MEASURE LUT: F2 - IMPLEMENT COMMUTE TRIP REDUCTION PROGRAMS

This measure establishes a Commute Trip Reduction (CTR) Ordinance.

The City will explore the sub-strategies in table LUT: F2.

#### LUT: F1 Sub-strategies

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LUT: F1.1	Encourage municipal telecommuting and alternative work schedules (voluntary).
LUT: F1.2	Enforce municipal telecommuting and alternative work schedules (mandatory).
LUT: F1.3	Encourage local employers to implement telecommuting and alternative work schedules.

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#### LUT: F2 Sub-strategies

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LUT: F2.1	Establish a commute trip reduction marketing campaign.
LUT: F2.2	Work with local employers to increase carpooling.
LUT: F2.3	Implement a (voluntary) commute trip reduction program.
LUT: F2.4	Implement an employee education program.

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## GOAL LUT: G - LAND USE STRATEGIES

**There are essentially two alternatives to the auto suburban development pattern: Traditional land use strategies which include smart growth and Transit Oriented Development (TOD) strategies and Neighborhood Oriented Development (NOD) strategies which are based on South Bay specific research.**

**TOD has been growing in popularity within the planning profession and the development community over the last 30 years. TOD promotes increasing housing density and mixed-use around public transit (preferably fixed rail) stations incentivizing walking and transit usage.**

**Specific to “Mature Suburbs” like those found in the South Bay Cities, NOD addresses the inefficiencies of the auto suburb by re-locating as many destinations as possible to residential neighborhoods thereby increasing walking to destinations and shortening trip lengths.**



### MEASURE LUT: G1 – INCREASE DENSITY

These strategies seek to increase destination accessibility by encouraging combined uses such as office, commercial, institutional, and residential within areas and developments.

**The City of Carson will consider the sub-strategies listed on table LUT: G1, during the General Plan update (2017-2019) and the Zoning code update (2019-2021).**

#### LUT: G1 Sub-strategies

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**LUT: G1.1** Encourage higher density through general plan.

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**LUT: G1.2** Encourage higher density through zoning code.

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**LUT: G1.3** Increase housing density near transit.



## MEASURE LUT: G2 - INCREASE DIVERSITY

These strategies encourage projects to mix uses such as office, commercial, institutional, and residential within the same development.

**The City of Carson will explore sub-strategies in table LUT: G2.**

### LUT: G2 Sub-strategies

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**LUT: G2.1** Update mixed-use policies in General Plan.

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**LUT: G2.2** Encourage mixed-use policies through Zoning Code.

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**LUT: G2.3** Encourage transitions from single-family to higher intensity mixed-uses.

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**LUT: G2.4** Encourage mixed-use and infill development projects in key in-fill areas.

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**LUT: G2.5** Revise development standards that act as barriers to mixed-use projects.

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**LUT: G2.6** Conduct land use/market analysis to identify sites that could support new or expanded neighborhood centers.

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**LUT: G2.7** Encourage new mixed-use development near transit.

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## MEASURE LUT: G3 - INCREASE TRANSIT ACCESSIBILITY

Transit accessibility strategies involve measures that encourage transit services through general plans, zoning codes, and ordinances as well as filling in gaps within the transit network.

**Carson will explore increasing transit accessibility through the sub-strategies in table LUT: G3, as part of the General Plan update (2017-2019) and Zoning code Update (2019-2021).**

### LUT: G3 Sub-strategies

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**LUT: G3.1** Encourage Transit Accessibility through General Plan.

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**LUT: G3.2** Encourage transit accessibility through zoning code.

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**LUT: G3.3** Conduct a public transit gap study.

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**LUT: G3.4** Provide a shuttle service connecting areas.

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### MEASURE LUT: G4 - INTEGRATE AFFORDABLE AND BELOW-MARKET-RATE HOUSING

These strategies facilitate below market rate housing through ordinances and policies that promote a mix of housing types.

Along with the General Plan update, the City of Carson will consider the sub-strategy listed in table LUT: G4.

### MEASURE LUT: G5 - INTEGRATE NEIGHBORHOOD ORIENTED DEVELOPMENT (NOD) PRINCIPLES

These strategies encourage NOD through zoning codes, general plans, ordinances, and area specific plans. A NOD strategy clusters destinations in functionally robust centers within walking distance of most households. Multiple NODs are accessible across cities, at regular intervals, so that each household can access multiple centers within a few miles, ultimately reducing VMT. Center development is complemented by gradually re-developing commercial strip arterials that are a prominent characteristic of auto suburbs and housing densities - as low as the market will allow - to replace the low density, generally mid-century commercial buildings.

As a part of the General Plan update (2017-2019) and Zoning code update (2019-2021), the city will explore the sub-strategies in table LUT: G5.

#### LUT: G4 Sub-strategies

LUT: G4.1 Encourage policies that promote a mix of housing types.

#### LUT: G5 Sub-strategies

LUT: G5.1 Amend zoning code or general plan to encourage higher density and smaller scale Business Establishment Density.

LUT: G5.2 Establish NOD centers in zoning code.

## GOAL LUT: H - DIGITAL TECHNOLOGY STRATEGIES

**A new concept that is unique to Neighborhood Oriented Development (NOD) is the development and deployment of digital technologies as a GHG emission reduction strategy. The central premise is that services provided by cities and those available at NODs will be delivered in part through digital technologies. Digital mediums lessen the need to travel to seek and deliver services. Providing infrastructure to support digital technology applications can be undertaken by cities and involves collaboration to construct a state-of-the-art broadband network infrastructure that will deliver network connectivity.**



### LUT: H1 - COLLABORATE ON AND IMPLEMENT THE SOUTH BAY DIGITAL MASTER PLAN

The City of Carson will explore the following digital technology sub-strategies in table LUT: H1.

#### LUT: H1 Sub-strategies

**LUT: H1.1** Implement the South Bay Digital Master Plan "South Bay Net."

**LUT: H1.2** Develop a prototype Public Technology Suite in an envolving neighborhood center.

**LUT: H1.3** Implement e-government initiatives.

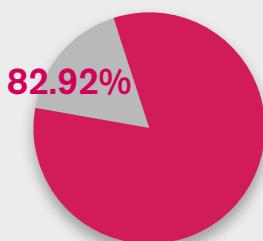
## LUT STRATEGIES - CITY INPUTS

The GHG emissions reduction potential for the City of Carson from all LUT strategies combined was calculated based on the data in the table below. Cities set their own targets which were used as inputs for the calculations. The methodology for the calculations can be found in Appendix C.

Number	Sub- Strategies	Performance Indicators	Target
2B1.02	Within the City, implement a telecommuting and alternative work schedule program (mandatory)	1. Percent of employees participating: This would require knowing number of municipal employees and percent that would participate.	100% (1,180)
		"2. Choose one of the following: a. 9-day/80 hour work week b. 4-day/40 hour work week and c. 1.5 days of telecommuting"	b. 4-day/ 40 hour work week
2B2.01	Establish a commute trip reduction marketing campaign	Enter percent of employees eligible	100%
2B2.06	Implement a (voluntary) commute trip reduction program	Percent of employees eligible	100%

# Energy Efficiency (EE)

2020 GHG Reduction Potential  
ENERGY EFFICIENCY



Reduction of  
212,900 MT CO<sub>2</sub> e/yr

100% equals all CAP GHG emission reductions from all CAP strategies. EE represents 82.92% reduction outlined in EE Chapter.

## Co-benefits



Air Quality



Public Health



Due to increasing electricity and natural gas demands, the built environment is a significant contributor to GHG emissions. Improving energy efficiency (EE) of the new and existing buildings and infrastructure at the residential, commercial, and municipal level will result in significant GHG reductions.

EE is defined as achieving the same services with less energy. Implementing EE strategies helps ensure a reliable, affordable, and sustainable energy system for the future.

The City of Carson is committed to providing a more livable, equitable, and economically vibrant community and sub-region through the implementation of energy efficiency measures and subsequent reduction of greenhouse gas (GHG) emissions. The City is undertaking various programs to enhance energy efficiency at the community and municipal levels such as: increase EE through water efficiency and decrease energy demand through reducing the urban heat island effect. The City, through its partnership with the SBCCOG, will obtain educational content, energy audit services, and assistance identifying potential funding sources to help implement strategies.

A full list of EE Strategies along with references is available in Appendix A- "Energy Efficiency CAP" including Methodology, Inventory & Forecast (inventory and forecast is listed in the "Energy Efficiency CAP Appendix A"). The City selected the following EE Strategies which were approved by the City Council in 2015 along with GHG reduction targets for 2020 and 2035 (in support of the State of California 2050 GHG reduction goal).

## GOAL EE: A - INCREASE ENERGY EFFICIENCY IN EXISTING RESIDENTIAL UNITS

Residential sector carbon dioxide emissions originate primarily from the direct fuel consumption (principally, natural gas) for heating and cooking, and electricity for cooling/heating, appliances, lighting, and increasingly for televisions, computers, and other household electronic devices. Improving EE at the residential level, reduces overall energy demand, which leads to a decrease in power plant emissions. It has other socio- economic benefits for the communities as well such as improved health and safety and lower utility costs.



### MEASURE EE: A1 - EE TRAINING, EDUCATION, AND RECOGNITION

Opportunities for residents to improve EE in their homes range from changes to behavior that they can start today to physical modifications or improvements they can make to their homes. This measure will provide City staff with a framework to educate community members about behavioral and technological changes that can increase energy efficiency.

The City will explore the following sub-strategies on table EE: A1, to educate and train the community as the first key step towards increasing EE at the residential level.

#### EE: A1 Sub-strategies

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**EE: A1.1** Post links on website/social media and provide materials at Public Events.

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**EE: A1.2** Email list for email blasts of new information or trainings.

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**EE: A1.3** Establish an annual EE Fair.

---

**EE: A1.4** Create a resource center.

---

**EE: A1.5** Hire/Designate Energy Advocate.

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**EE: A1.6** Partner with South Bay Cities Council of Governments and Utilities to obtain educational content.

## MEASURE EE: A2 - INCREASE PARTICIPATION IN EXISTING EE PROGRAMS

As part of the South Bay Energy Efficiency Partnership (SB Partnership) with SCE and SCG, the City will continue outreach efforts that are largely led by SBCCOG to promote energy awareness and existing programs and incentives that are offered for energy efficiency. Some examples of programs and resources are listed below:

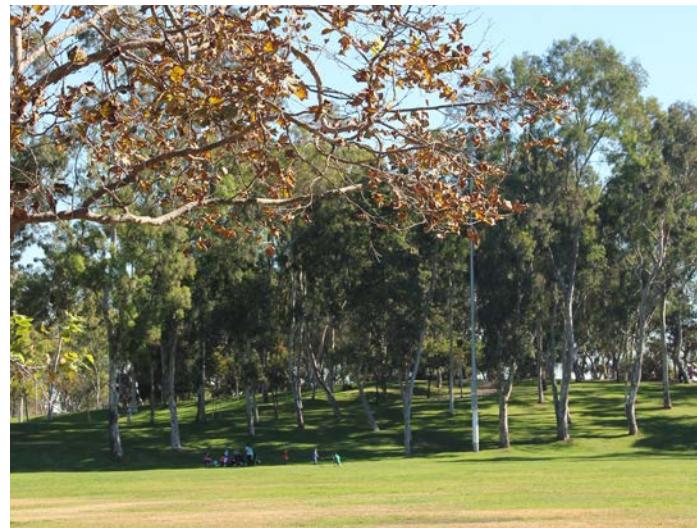
Rebate programs through SCE and SCG for appliances, air conditioner alternatives, electric water heaters, light bulbs, space heaters, water heaters, pool heaters, showerheads, washers, and insulation. Demand Response programs through SCE that provide on-bill credits including the Summer Discount Plan and Save Power Days Program. Technical and financial assistance programs through SCG's Direct Install Weatherization Program for income-qualified renters and homeowners.

**Through the sub-strategies listed in table EE: A2, the City will work to increase residents' participation in existing energy efficiency programs that are low cost or even provide a financial benefit to the resident.**

### EE: A2 Sub-strategies

**EE: A2.1** Partner with SBCCOG and Utilities for outreach events.

**EE: A2.2** Staff outreach to home owner associations (HOAs) and other housing groups.



## MEASURE EE: A3 - ESTABLISH, PROMOTE OR REQUIRE HOME ENERGY RENOVATIONS

Home energy evaluations are necessary to identify cost-effective opportunities for energy saving and for residents to take practical actions to achieve EE.

**The City will support home energy evaluations through a variety of existing programs and the sub-strategies in table EE: A3.**

### EE: A3 Sub-strategies

Require third-party inspector to verify Title 24 or greater compliance to home upgrades (Alternative: Enhanced enforcement of Title 24 compliance).

**EE: A3.1** Promote home energy audits through programs such as Energy Upgrade California or other State programs.

**EE: A3.2** Establish free "Energy Checkup" program with the assistance of the SBCCOG if funding can be obtained.



## MEASURE EE: A4 - PROMOTE, INCENTIVIZE OR REQUIRE RESIDENTIAL HOME ENERGY RENOVATIONS

Approximately 78 percent of residential buildings in the City were built before the adoption of Title 24. Buildings built before adoption of Title 24 are not energy efficient, and renovations would achieve higher energy efficiency. Many programs and incentives across the state or country help promote home energy renovations, including city-supervised funding, permit process improvements and city ordinance.

In support of this measure, the City will implement sub-strategies EE: A4.

### EE: A4 Sub-strategies

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**EE: A4.1** Promote existing incentivized programs such as Energy Upgrade California.

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**EE: A4.2** Develop or promote a green building program.

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**EE: A4.3** Promote Financing Programs such as PACE (Properly Assessed Clean Energy).

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**EE: A4.4** Establish online permitting to facilitate permit processing.

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**EE: A4.5** Develop City-based revolving loan fund.

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## GOAL EE: B - INCREASE ENERGY EFFICIENCY IN NEW RESIDENTIAL DEVELOPMENTS

**EE Standards that are set beyond Title 24, are far more stringent and effective in reducing GHG emissions. Cities that develop resources for implementing these standards for new residential development will help conserve electricity and natural gas.**



### MEASURE EE: B1 - ENCOURAGE OR REQUIRE EE STANDARDS EXCEEDING TITLE 24

As part of the 2010 California Green Building Standards (CALGreen), a two-tiered system was designed to allow local jurisdictions to adopt codes that go beyond state standards. The two tiers contain measures that are more stringent and achieve an increased reduction in energy usage by 15% (Tier 1) or 30% (Tier 2) beyond Title 24. It is also important that Title 24 Standards are updated so that the full GHG reduction benefit of the title can be realized. City staff that are well-informed can implement updates quickly and effectively.

Through the sub-strategies in table EE: B1, the City staff will act as a resource to encourage and implement EE building measures beyond those required in current Title 24 Standards.

#### EE: B1 Sub-strategies

Educate City staff, developers, etc., on future Title 24 updates and the additional energy efficiency opportunities for new residential development.

**EE: B1.1** Promote Tier 1, Tier 2, Green Building Ratings such as LEED, Build It Green/Green Point Rating System, or Energy Star certified buildings.

**EE: B1.3** Establish online permitting to facilitate permit processing.

**EE: B1.4** Create an Energy award program for net-zero net-energy homes.

## GOAL EE: C - INCREASE ENERGY EFFICIENCY IN EXISTING COMMERCIAL UNITS

**Educating the community about the benefits of EE and equipping them with strategies and technologies to do so is the key for enhancing energy efficiency. Different tools such as social, digital, and print media can be used to educate stakeholders.**



### MEASURE EE: C1 - TRAINING AND EDUCATION

Education is at the core of attaining energy efficiency goals. Creating a specific education measure will emphasize the critical role of education in achieving energy efficiency.

**The following education sub-strategies on table EE: C1 will provide City staff with a framework to interact with and instruct community members about behavioral and technological changes that can increase energy efficiency.**

#### EE: C1 Sub-strategies

**EE: C1.1** Post links on website/social media and provide materials at public events.

**EE: C1.2** Email list for e-mail blasts of new information or trainings.

**EE: C1.3** Establish an annual EE Fair.

**EE: C1.4** Create a resource center.

**EE: C1.5** Hire/Designate Energy Advocate.

**EE: C1.6** Partner with SBCCOG and Utilities to obtain educational content.

## MEASURE EE: C2 - INCREASE PARTICIPATION IN EXISTING EE PROGRAMS

As part of the South Bay Partnership with SCE and SCG, the cities can conduct outreach efforts to promote energy awareness, existing programs, and incentives that are offered for EE. These outreach efforts are largely led by the SBCCOG. Some examples of programs and resources are listed below.

- Rebate programs through SCE and SCG for appliances, air conditioner alternatives, electric water heaters, light bulbs, space heaters, water heaters, and insulation.
- Demand Response programs though SCE that provide on-bill credits including the Summer Discount Plan and Save Power Days Program.

**The City will work to increase businesses' participation in existing energy efficiency programs that are low-cost or provide a financial benefit to the business through the sub-strategies in table EE: C2.**

## MEASURE EE: C3 - INCENTIVIZE OR REQUIRE NON-RESIDENTIAL ENERGY AUDITS

Commercial energy audits are necessary to identify cost-effective opportunities for energy savings and for business owners to take practical actions to achieve energy efficiency. These audits can be established or promoted through various existing programs.

**Through table EE: C3, the City will promote energy audits through various existing programs.**

### EE: C2 Sub-Strategies

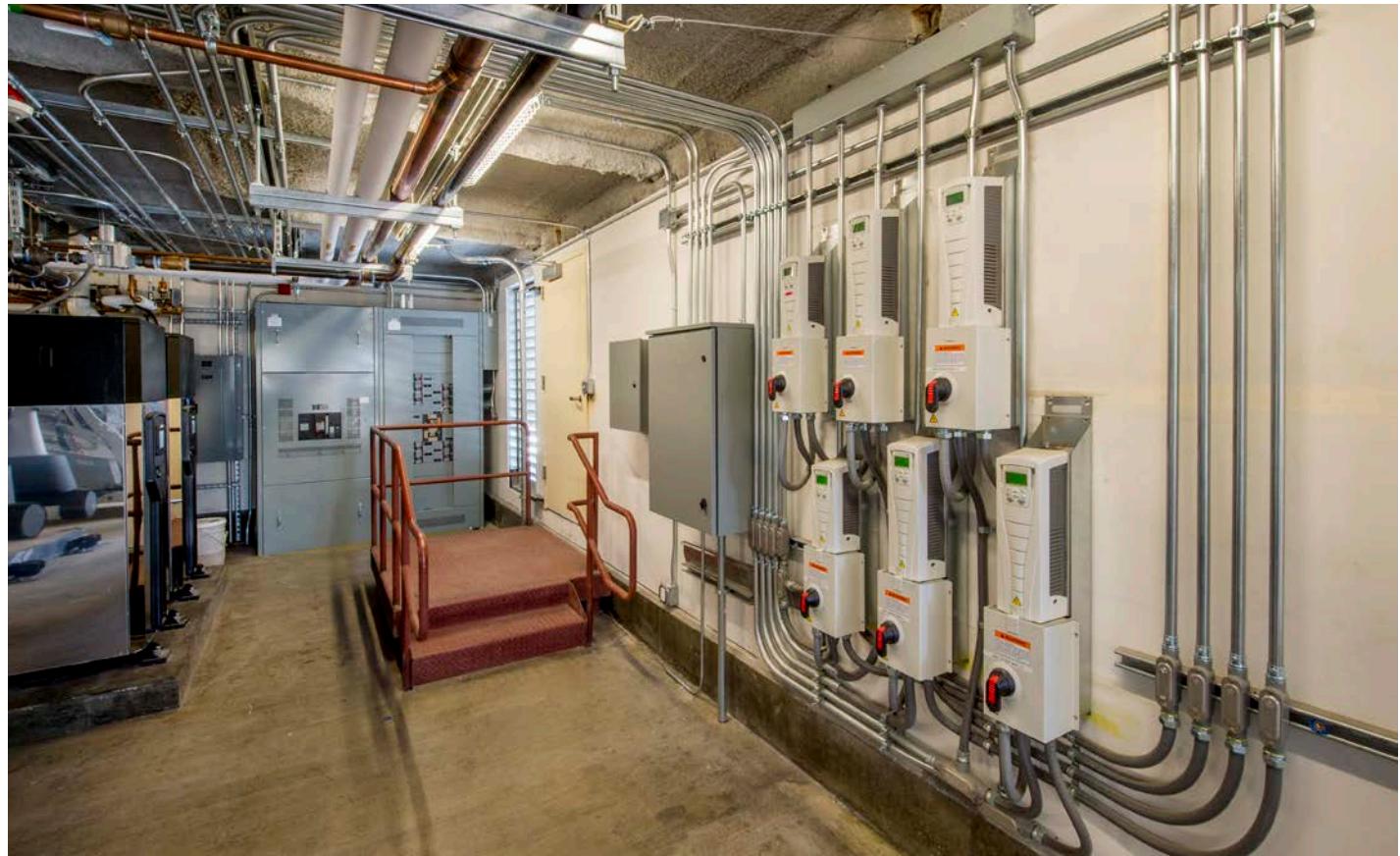
**EE: C2.1** Partner with SBCCOG and Utilities for outreach events.

**EE: C2.2** Staff outreach to business groups.

### EE: C3 Sub-Strategies

**EE: C3.1** Require third-party inspector to verify Title 24 or greater compliance to upgrades.

**EE: C3.2** Promote energy audits such as through Energy Upgrade California or other state programs.



#### **MEASURE EE: C4 - PROMOTE OR REQUIRE COMMERCIAL ENERGY RETROFITS**

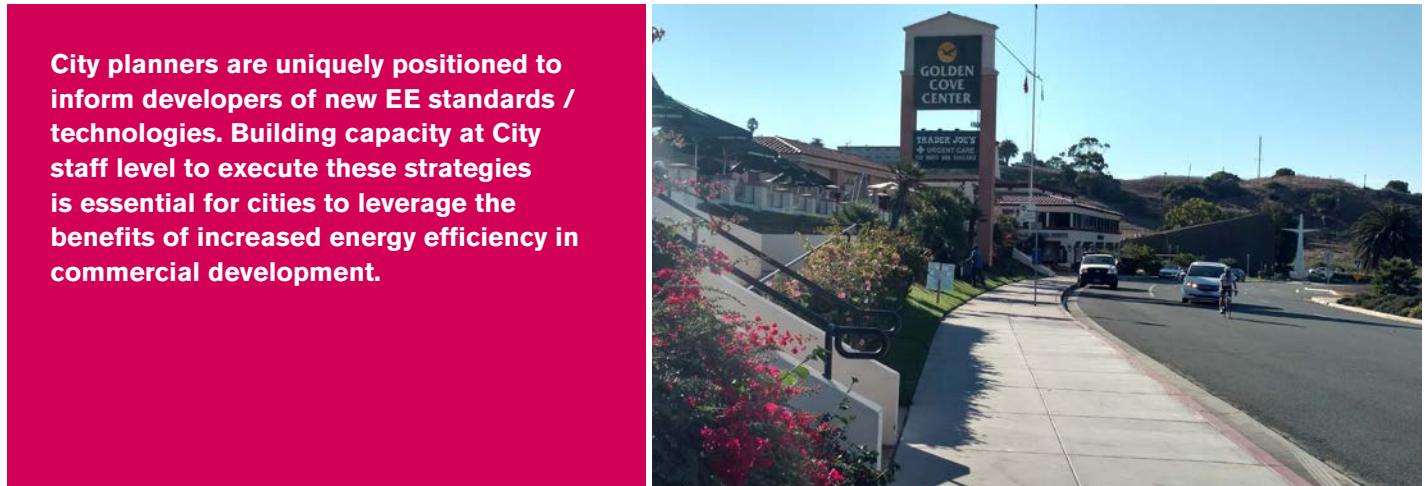
As most commercial buildings were built before the adoption of Title 24, most of the facilities and equipment are not energy efficient. Therefore, retrofits are necessary to achieve higher energy efficiency. Many programs and incentives across the State or country help promote non-residential energy retrofits, including city-supervised funding, permit process improvements, and city ordinance.

**In support of this measure, the City will implement sub-strategies EE: C4.**

##### **EE: C4 Sub-Strategies**

<b>EE: C4.1</b>	Promote existing incentivized programs such as Energy Upgrade California.
<b>EE: C4.2</b>	Develop or promote a green building program.
<b>EE: C4.3</b>	Promote Financing Programs such as PACE (Property Assessed Clean Energy).
<b>EE: C4.4</b>	Establish online permitting to facilitate permit processing.

## GOAL EE: D - INCREASE ENERGY EFFICIENCY IN NEW COMMERCIAL DEVELOPMENTS



**City planners are uniquely positioned to inform developers of new EE standards / technologies. Building capacity at City staff level to execute these strategies is essential for cities to leverage the benefits of increased energy efficiency in commercial development.**

### MEASURE EE: D1 - ENCOURAGE OR REQUIRE EE STANDARDS EXCEEDING TITLE 24

This measure will develop City staff to be resources in encouraging and implementing energy efficiency beyond that are required by current Title 24 Standards for commercial development. In addition, this measure helps ensure that Title 24 Standards are updated.

**City planners act as a resource to inform developers of new EE opportunities and encourage them to adopt these technologies in new development through the sub-strategies in table EE: D1.**

#### EE: D1 Sub-strategies

Educate City staff, developers, etc., on future Title 24 updates and

**EE: D1.1** the additional energy efficiency opportunities for new commercial development.

Promote Tier 1, Tier 2, Green Building Ratings such as LEED, Build It

**EE: D1.2** Green/Green Point Rating System, or Energy Star certified buildings.

**EE: D1.3** Establish online permitting to facilitate permit processing.

**EE: D1.4** Create an Energy award program for net-zero net-energy businesses.

## GOAL EE: E - INCREASE ENERGY EFFICIENCY THROUGH WATER EFFICIENCY

**Providing safe drinking water and wastewater disposal is an energy-intensive process. Reducing water consumption saves energy because less water needs to be treated and pumped to end users. Moreover, when energy use is reduced, water is saved because less is needed in the operation of power plants. Through water efficiency measures, cities can help to protect dry areas from drought, lower consumers' utility bills, and reduce GHG Emissions.**



### MEASURE EE: E1 - PROMOTE OR REQUIRE WATER EFFICIENCY THROUGH SB X7-7

The Water Conservation Act of 2009 (SB X7-7), requires all water suppliers to increase water use efficiency. The legislation set an overall goal of reducing per capita urban water consumption by 20 percent from a baseline level by 2020. The goal of Water Conservation Act can be met by taking a variety of actions, including targeted public outreach and promoting water efficiency measures such as low-irrigation landscaping. Additional water conservation information, resource materials, education, and incentives are available through the West Basin Water District.

**The City will take the following actions in support of the sub-strategies listed in table EE: E1.**

#### EE: E1 Sub-strategies

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EE: E1.1 Post links on websites/ social media and provide materials at public events.

---

EE: E1.2 Email list for e-mail blasts of new information or trainings.

---

EE: E1.3 Require low-irrigation landscaping.

---

EE: E1.4 Partner with SBCCOG and WBMWD to obtain educational content.

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EE: E1.5 Partner with SBCCOG and WBMWD for outreach events.

---

### MEASURE EE: E2 - PROMOTING WATER EFFICIENCY STANDARDS EXCEEDING SB X7-7

In addition to SB X7-7, more actions are being studied or have been taken to exceed water efficiency standards. These efforts include education and outreach practices that could be combined with residential and commercial actions that emphasize the reuse of recycled/gray water and promote harvesting rainwater. Approximately 1,873 kWh can be saved for every acre foot (AF) of water use replaced by recycled water.

**The City will take the following actions in support of the sub-strategies on table EE: E2.**

#### EE: E2 Sub-strategies

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EE: E2.1 Staff time dedicated to work with HOAs, businesses, and other groups for outreach.

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EE: E2.2 Allow recycled or grey water uses for non-municipal uses.

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EE: E2.3 Work with Water District to increase recycled water potential.

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EE: E2.4 Promote rainwater harvesting rebates and demonstrations.

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## GOAL EE: F - DECREASE ENERGY DEMAND THROUGH REDUCING URBAN HEAT ISLAND EFFECT

**Shade trees and smaller plants such as shrubs, vines, grasses, and ground cover, help cool the urban environment. Yet, many U.S. communities have lost trees and green space as they have grown. This change is not inevitable. Many communities can take advantage of existing space, such as grassy or barren areas, to increase their vegetative cover and reap multiple benefits; such as reduced GHG emissions through reduced energy demands, carbon sequestration, improved human health etc.**



### MEASURE EE: F1 - PROMOTE TREE PLANTING FOR SHADING AND ENERGY EFFICIENCY

Trees and plants naturally help cool an environment by providing shade and evapotranspiration (the movement of water from the soil and plants to the air), making vegetation a simple and effective way to reduce urban heat islands. Urban heat islands are urban areas that are significantly warmer than their surrounding rural areas due to human activities. Shaded surfaces may be 20–45°F cooler than the peak temperatures of un-shaded materials. In addition, evapotranspiration, alone or in combination with shading, can help reduce peak summer temperatures by 2–9°F. Furthermore, trees and plants that directly shade buildings can reduce energy use by decreasing demand for air conditioning.

**In support of this measure, the City will implement the following sub-strategies in table EE: F1.**

#### EE: F1 Sub-strategies

**EE: F1.1** Encourage tree planting at plan check.

**EE: F1.2** Work with community to develop a tree-planting group.

**EE: F1.3** Develop a City tree planting program.

## MEASURE EE: F2 - INCENTIVIZE OR REQUIRE LIGHT-REFLECTING SURFACES

Replacing surface areas with light-reflecting materials can decrease heat absorption and lower outside air temperature. Both roofs and pavements are ideal surfaces for taking advantage of this advanced technology.

Cool roof is built from materials with high thermal emittance and high solar reflectance—or albedo—to help reflect sunlight (and the associated energy) away from a building. These properties help roofs to absorb less heat and stay up to 50–60°F cooler than conventional materials during peak summer weather. Cool roofs may be installed on low-slope roofs (such as the flat or gently sloping roofs typically found on commercial, industrial, and office buildings) or the steep-sloped roofs used in many residences and retail buildings.

Cool pavement is built from materials that reflect more solar energy, enhance water evaporation, or have been otherwise modified to remain cooler than conventional pavements. This pavement can be created with existing paving technologies as well as newer approaches such as the use of coatings, permeable paving, or grass paving. Cool pavements save energy by lowering the outside air temperature, allowing air conditioners to cool buildings with less energy, and reducing the need for electric street lighting at night.

**In support of this measure, the City will implement the following sub-strategies in table EE: F2.**

### EE: F2 Sub-strategies

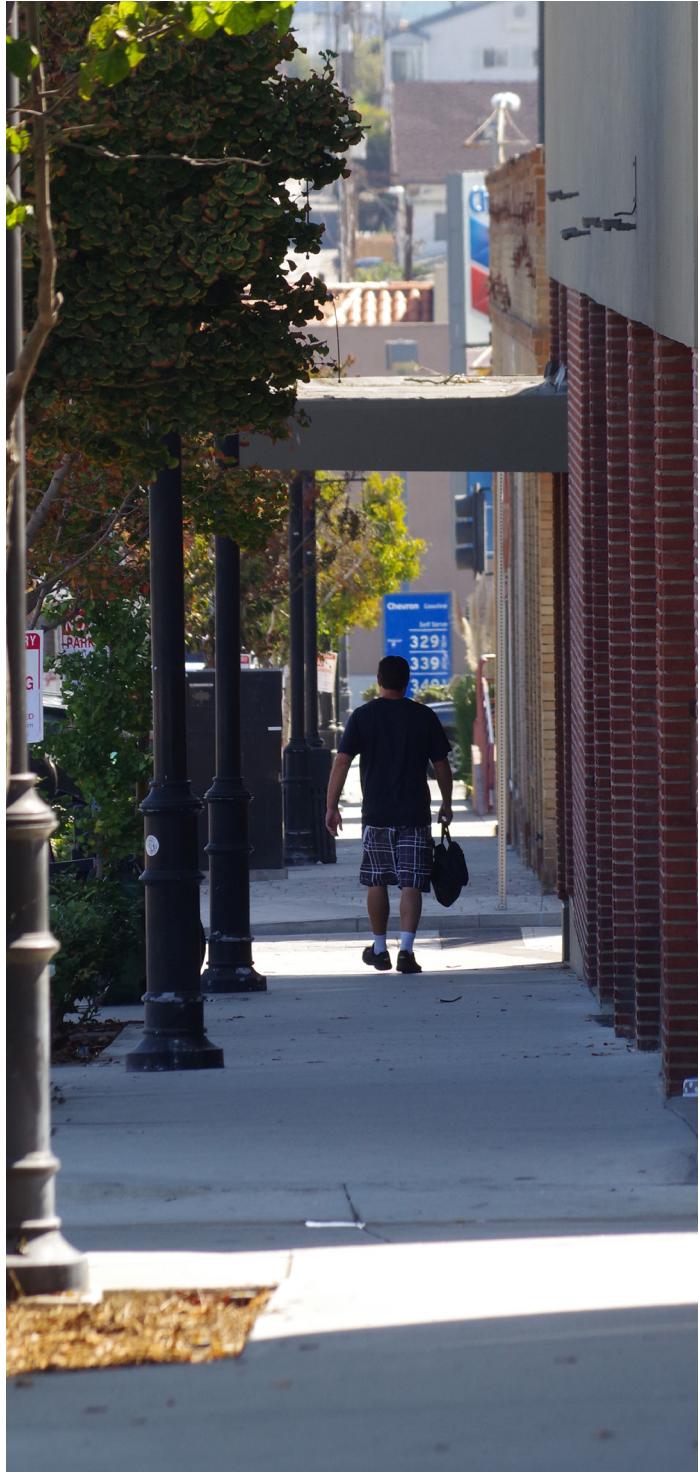
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**EE: F2.1** Pass an ordinance requiring or incentivizing cool roofs.

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**EE: F2.2** Pass an ordinance requiring or incentivizing cool pavements.

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## GOAL EE: G - PARTICIPATE IN EDUCATION, OUTREACH AND PLANNING FOR ENERGY EFFICIENCY

**Educating stakeholders about the EE programs and providing technical assistance for implementing those strategies is crucial for achieving increased energy savings. Southern California Edison's (SCE) Energy Leadership Partnership (ELP) Program, provides a robust framework for cities to implement EE strategies.**



### MEASURE EE: G1 - INCREASE ENERGY SAVINGS THROUGH THE SCE ENERGY LEADER PARTNERSHIP

The Southern California Edison (SCE) Energy Leader Partnership (ELP) Program is a framework that offers enhanced rebates and incentives to cities that achieve measurable energy savings, reduces peak-time electricity demand, and plans for energy efficiency. This program also provides resources to cities to identify energy efficiency projects and technical assistance to implement them. The ELP has a tiered incentive structure with threshold criteria required to trigger advancement to the next level of participation.

The City will continue to participate in the ELP to help identify EE projects at municipal facilities and take advantage of incentives offered through the program.

## GOAL EE: H - INCREASE ENERGY EFFICIENCY IN MUNICIPAL BUILDINGS

**Energy management for municipal buildings provides a quick “win” for cities and builds long-term capacity to develop EE projects and monitor and control energy use. The first crucial step towards energy management in municipal buildings is, conducting comprehensive energy audit to examine energy use patterns and performance of equipment.**



### MEASURE EE: H1 - CONDUCT MUNICIPAL ENERGY AUDIT

Knowledge of building energy use is an effective way to determine energy inefficiencies and opportunities for retrofits and upgrades. Initial energy benchmarking was conducted for the buildings and facilities within the City to provide a baseline for comparison. Annual review of energy use within each building is a best practice to see trends and determine if the energy efficiency retrofits are effective. These annual reviews of energy use can also assist in determining when calibrating HVAC equipment, or other maintenance is required to keep the building at peak efficiency.

Energy audits are a comprehensive review of both energy use and key components of the building. Energy audits provide an improved understanding of energy use, reveal energy inefficiencies of the building or building energy appliances, and offer recommendations on how to improve or correct the energy inefficiencies through retrofits or upgrades.

**The City will review the energy usage at their facilities and conduct an energy audit within the next 5 years.**

### MEASURE EE: H2 - IMPLEMENT WATER LEAK DETECTION PROGRAM

Losing water from unrepaired leaks and operating at unnecessarily high-pressure results in wasted water, energy, and GHGs. The City can avoid this waste as a best practice by conducting water audits to detect and repair leaks, developing a pressure management strategy, and devising a long-term water loss control plan.

**The City is interested in devising short- and long-term plans to detect, repair and control water leaks.**



#### MEASURE EE: H3 - PARTICIPATE IN DEMAND RESPONSE PROGRAMS

Electricity is supplied to buildings immediately upon demand. During hours of peak demand, such as the late afternoon, the electricity grid is often put under stress to supply the increased demand. Demand Response Programs offer incentives (e.g. discounted rates and bill credits) to electricity

consumers to reduce their energy demand, or shift their demand to off-peak hours, in response to grid stress.

**The City participates in a demand response program.**

#### MEASURE EE: H4 - PARTICIPATE IN DIRECT INSTALL PROGRAM

SCE offers a Direct Install Program to reduce energy costs and save money. The program is funded by the utility ratepayers and includes a free assessment of buildings by a contractor and installation of free energy-efficient replacement equipment. Examples of the energy-efficient equipment include fluorescent lighting, LED signs, window film, and programmable thermostats.

**In 2014, five municipal buildings participated in Direct Install Program and saved almost \$15,000 as a result. The City will consider future opportunities to participate in direct install programs as they become available.**

#### MEASURE EE: H5 - ADOPT A PROCUREMENT POLICY FOR EE EQUIPMENT

Energy efficient procurement policies can reduce government facility energy costs by about 5 to 10 percent. As municipal appliances wear over time; the cities should replace them with Energy Star or energy efficient equipment. Energy Star offers an appliance calculator to estimate money and energy saved by purchasing its products.

**The City will replace worn municipal appliances with more EE equipment. Based on the City's energy consumption, it has been determined that the reduction potential of a procurement policy would be close to 5 percent.**

## MEASURE EE: H6 - INSTALL COOL ROOFS

Surfaces with low albedo, or solar reflectance, amplify urban heat island effect. Many surfaces in an urban environment consist of building roofs. Roofs affect not only the temperature of the surrounding urban environment, but also the interior temperature of the attached building below. Upgrading roofs to materials with high albedo can reduce outdoor and indoor temperatures, thereby also reducing

demand on energy for air conditioning. Replacing a 1,000-sq. ft. dark roof with a white roof can offset approximately 10 MT CO2e.

**The City will consider replacing municipal facility roofs with albedo as replacement is needed.**

## MEASURE EE: H7 - RETROFIT HVAC EQUIPMENT AND WATER PUMPS

Heating, ventilation, and air conditioning (HVAC) and/or water pump equipment at municipal facilities have been identified as potential retrofit opportunities and can qualify for incentives through the SCE ELP. By replacing aging equipment with newer, more efficient equipment, the cities will reduce energy consumption and associated GHG emissions.

**The City will switch aging equipment with more efficient equipment at the time of replacement.**

## MEASURE EE: H8 - TRACK ADDITIONAL ENERGY SAVINGS

According to analysis, the City has achieved additional municipal energy savings since the data for the last inventory was calculated. These savings are not categorized into specific projects.

**This measure allows the ability for the City to take advantage of additional energy efficiency opportunities as they arise. The various additional energy efficiency opportunities should be documented and tracked in order to allow the City to determine the effectiveness of non-categorized energy savings.**

## MEASURE EE: H9 - UTILIZE AN ENERGY MANAGEMENT SYSTEM

Detailed information about facility energy consumption, including hourly energy profiles and energy consumption of individual building systems, can be monitored on a regular basis through an energy management system. An Energy Management System tool allows City staff to observe "real-time" energy consumption and analyzes building energy consumption trends using utility bill information.

**The City will use Energy Management tools to monitor long-term impacts of efficiency projects.**

## GOAL EE: I - INCREASE ENERGY EFFICIENCY IN CITY INFRASTRUCTURE

**Retrofitting outdoor lighting and traffic signals, promoting water conserving landscape, planting more trees, and reducing energy consumption in the long-term are some of the steps that are taken by the City towards making its infrastructure more energy efficient.**



### MEASURE EE: I1 - RETROFIT TRAFFIC SIGNALS AND OUTDOOR LIGHTING

Since 2001, SCE has offered its municipalities rebates on LED Traffic Signal Lamps. The program is part of a statewide effort to conserve energy and promote energy efficiency. Retrofitting a standard incandescent traffic signal with LED lamps using the SCE rebate can result in a payback of less

than one year. Other outdoor lights (e.g. streetlights, park lighting, etc.) can also be retrofitted.

**The City will explore opportunities to retrofit traffic signals and outdoor lighting.**

### MEASURE EE: I2 - UPGRADE OR INCORPORATE WATER-CONSERVING LANDSCAPE

The majority of California's current water sources require high-energy inputs. Pumping, treating, transporting, and heating water currently represents nearly 20% of the energy used across the state. Much of this energy use is the result of a heavy reliance on "imported" water, because the majority of California's water users are concentrated far from major water sources. One consequence of the energy used to transport water is high GHG emissions. Transporting water via California's State Water Project alone is 2% to 3% of the state's total energy and results in roughly 4 million tons of GHG emissions per year. Furthermore, water scarcity is

going to exacerbate with climate change. This underscores the importance of water conservation. Developing drought tolerant landscapes and encouraging the use of recycled water are two ways to improve the resiliency of water supply and hence reducing GHG emissions.

**The City will explore participating in SoCal WaterSmart's Public Agency Landscape (PAL) program to receive a no-cost landscape irrigation audit and incentives to replace older landscape equipment with new, water-efficient models.**



#### MEASURE EE: I3 - PLANT TREES FOR SHADE AND CARBON SEQUESTRATION

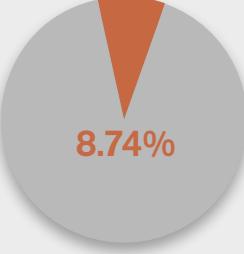
Trees and vegetation naturally help cool an environment by providing shade and evapotranspiration (the movement of water from the soil and plants to the air) and reduce GHG emissions by sequestering carbon dioxide (CO<sub>2</sub>). Trees planted near pavement can reduce surface temperatures of streets and parking lots, and trees planted strategically near

windows or roofs of buildings can effectively reduce interior temperatures.

**The City is interested in planting trees in City-owned spaces to reduce urban heat island effect and increase carbon sequestration.**

# Solid Waste (sw)

2020 GHG  
Reduction Potential  
SOLID WASTE



8.74%

Reduction of  
22,450 MT CO2 e/yr

100% equals all CAP GHG  
emission reductions from all  
CAP strategies. SW represents  
8.74% reduction outlined in SW  
Chapter.

## Co-benefits



Public Health



Resource  
Conservation

Waste prevention and recycling - jointly referred to as waste reduction - help to better manage solid waste and reduce GHG emissions. Together, waste prevention and recycling:

- Reduce emissions from energy consumption: Manufacturing goods from recycled materials typically requires less energy than producing goods from virgin materials. When people reuse things or when products are made with less material, less energy is needed to extract, transport, and process raw materials and to manufacture products. Reduced energy demands lead to less combustion of fossil fuels and associated carbon dioxide (CO<sub>2</sub>) emissions.
- Reduce emissions from incinerators: Recycling and waste prevention allow some materials to be diverted from incinerators and thus reduce GHG emissions from the combustion of waste.
- Reduce methane emissions from landfills: Waste prevention and recycling (including composting) divert organic wastes from landfills, reducing the methane released when these materials decompose.
- Increase storage of carbon in trees: Trees absorb carbon dioxide from the atmosphere and store it in wood, in a process called "carbon sequestration." Waste prevention and recycling of paper products allow more trees to remain standing in the forest, where they can continue to remove CO<sub>2</sub> from the atmosphere.

A full list of SW Strategies along with references is available in Appendix D - Solid Waste Measures and Methodology. This CAP presents the strategies Carson is interested in implementing. The City selected the following SW Strategies in consideration of its GHG reduction targets for 2020 and 2035 in support of the State of California 2050 GHG reduction goal. SW GHG reduction efforts undertaken by the City since 2012 (last inventory year) were included towards GHG emissions reductions of this plan.

## GOAL SW: A - INCREASE DIVERSION AND REDUCTION OF RESIDENTIAL WASTE

**Educating local communities about waste reduction is a key step for managing waste at the residential level. Better waste management practices lead to reduced energy consumption associated with waste removal and processing and associated GHG emissions.**



### MEASURE SW: A1 - EDUCATION AND OUTREACH TO THE RESIDENTS

Providing education and outreach to residents about opportunities to divert their waste away from the landfill will increase awareness of solid waste programs, encourage waste-reducing behaviors, and inspire participation in further environmental activities.

**The City plans to implement the sub-strategies in table SW: A1, to educate the public about methods and benefits for waste reduction and diversion.**

#### SW: A1 Sub-strategies

**SW: A1.1** Educate residents about waste reduction and diversion – Provide information to residents about recycling, composting, and source reduction opportunities on the website, newsletters, or flyers.

**SW: A1.2** Educate to discourage single-use bag use – Create a public education outreach program to encourage use of reusable bags when making purchases.

**SW: A1.3** Educate schools about recycling and waste reductions – Work with schools and/or community groups to help develop and distribute educational materials related to recycling and waste reduction for use in the classroom.

### MEASURE SW A2 - IMPLEMENT RESIDENTIAL COLLECTION PROGRAMS TO INCREASE DIVERSION OF WASTE

Implementing collection programs for residents will divert waste from going to the landfill by providing opportunities for more recycling, composting, and source reduction.

**The City will expand the services for residential waste collection programs through the sub-strategies in table SW: A2.**

#### SW: A2 Sub-strategies

**SW: A2.1** Implement a Pay-As-You-Throw Program – Provide economic incentive to decrease waste using the user-pay principle, such as increasing the rates for larger sized trash bins.

**SW: A2.2** Implement collection of green waste for residents – Provide a green waste collection service for residents.

## GOAL SW: B - INCREASE DIVERSION AND REDUCTION OF COMMERCIAL WASTE

**Education and providing better waste management options and tools to businesses will lead to a reduction in GHG emissions associated with processing and disposing of commercial wastes.**



### MEASURE SW: B1 - EDUCATION AND OUTREACH TO BUSINESSES

Providing education and outreach to businesses about opportunities to divert their waste away from the landfill will increase awareness of solid waste programs, encourage waste-reducing behaviors, and inspire participation in further environmental activities.

**The City will develop tools for educating businesses about methods for waste reduction and diversion by implementing the sub-strategies on table SW: B1.**

#### SW: B1 Sub-strategies

**SW: B1.1** Educate businesses about waste reduction and diversion – Provide information to businesses about recycling, composting, and source reduction opportunities on the website, newsletters, or flyers.

**SW: B1.2** Offer a waste audit for businesses – Post worksheets and guide online for do-it-yourself audits.

**SW: B1.3** Offer recognition for green businesses – Implement a program that rewards or recognizes local businesses with waste reduction programs.

### MEASURE SW: B2 - IMPLEMENT COMMERCIAL COLLECTION PROGRAMS TO INCREASE DIVERSION OF WASTE

Implementing collection programs for businesses will divert waste from the landfill by providing opportunities for more recycling, composting, and source reduction.

**The City plans to implement waste collection programs for businesses to help divert waste from landfills through the sub-strategies in table SW: B2.**

#### SW: B2 Sub-strategies

**SW: B2.1** Implement a Pay-As-You-Throw program – Provide economic incentive to decrease waste using the user-pay principle, such as increasing the rates for larger sized trash bins.

**SW: B2.2** Implement a Food Scrap Diversion program for businesses – Provide a food waste collection service for businesses.



## MEASURE SW: B3 - REQUIRE COMMERCIAL SECTOR TO FURTHER INCREASE DIVERSION OF WASTE FROM LANDFILLS

Setting additional requirements for the commercial waste sector will support further reductions in GHG emissions.

The City will require a solid waste management plan before approving permits for special events as required by California law AB 2176 for large venues and events, through the sub-strategy in table SW: B3.

### SW: B3 Sub-strategies

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Consider the distance of the designated material recovery facilities

**SW: B3.1** (MRFs) and recycling facilities – When awarding franchise contracts, take the distance of the facilities into consideration.

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Ban plastic bags – Adopt an ordinance to eliminate plastic bags, which

**SW: B3.2** will decrease waste going to the landfill and will increase the use of reusable bags.

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Require food waste and recycling at special events – Before approving

**SW: B3.3** permits, require special events' solid waste management plans to include food waste collection and recycling; note, waste planning is required for large venues and events under the CA law AB 2176.

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## GOAL SW: C - INCREASE DIVERSION AND REDUCTION OF OVERALL COMMUNITY WASTE

**To maximize the benefits of waste reduction, it is important for the community to work together. Comprehensive waste management practices at the community level will further contribute to the City's goals of achieving GHG reductions associated with solid waste.**



### MEASURE SW: C1 - SET A COMMUNITY GOAL TO DIVERT WASTE FROM LANDFILLS

Setting a goal to divert a specified percentage of waste will show the City's commitment to reducing the GHG gases emitted from the landfill.

The City will explore the feasibility of adopting and achieving a solid waste diversion goal through the following sub-strategy listed in table SW: C1.

#### SW: C1 Sub-strategies

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Investigate the feasibility of setting a Zero Waste goal in a Zero Waste Strategic Plan – If found feasible, develop a comprehensive Zero Waste Plan to achieve 90% diversion of waste from landfills, including strategies to divert waste and tools to track progress.

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## GOAL SW: D - REDUCE AND DIVERT MUNICIPAL WASTE

**Increasing awareness through implementing education strategies are key to achieving waste reductions and diversion. Like residential and commercial sectors, the municipal sector will also benefit from implementing capacity building programs to educate employees about benefits and methods of waste reducing behaviors.**



### MEASURE SW: D1 - EDUCATION AND PROGRAM FOR MUNICIPAL EMPLOYEES/ FACILITIES

Education to employees will increase awareness of solid waste programs, encourage waste-reducing behaviors, and inspire participation in further environmental activities. Some of these strategies are also very visible and will set an example for the community to follow. Reducing municipal waste will help the City lead by example and demonstrate to the community that the City is committed to diverting waste from landfills.

**The City will implement the following sub-strategies listed in table SW: D1, in support of this measure.**

#### SW: D1 Sub-strategies

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**SW: D1.1** Implement a Recycle at Work program – Educate employees about the benefits of recycling and waste reduction in the work place.

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**SW: D1.2** Reduce paper in municipal facilities – Adopt a policy to encourage paper reduction through various activities such as: Reduce margins and logos on templates, letterheads, and memos; Upload bid documents using online resources instead of printing for contractors; Require fewer or smaller-sized copies of project plans; Use electronic devices for meetings; Require double sided printing when feasible.

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**SW: D1.3** Re-use materials at municipal facilities – Adopt a policy to re-use, repair, or refurbish office furniture and equipment at a cost savings compared to purchasing new materials; And if not cost saving, re-use or redistribute office items such as supplies, computers, and furniture to community non-profit groups in order to divert from landfill.

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**SW: D1.4** Provide additional recycling in public places – Install additional recycling containers in public places such as parks and streets.

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**SW: D1.5** Adopt a Municipal Purchasing Policy – Investigate creating a purchasing policy for municipal facilities to reduce purchase of disposable items, and require environmentally preferable products to be purchased when possible and reasonable.

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**SW: D1.6** Demonstrate composting at a municipal facility – Compost at city facilities and possibly use the compost in environmentally friendly landscaping at facilities or community gardens.

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# Urban Greening (UG)

2020 GHG Reduction Potential

URBAN GREENING

0.01%

Reduction of 29 MT CO<sub>2</sub> e/yr

100% equals all CAP GHG emission reductions from all CAP strategies. UG represents 0.01% reduction outlined in UG Chapter.

## Co-benefits



Adaptation Strategy Support



Air Quality



Public Health



Resource Conservation

Urban greening includes spaces such as parks, forests, green roofs, local agriculture, street trees, and community gardens.

These spaces are “carbon sinks” as they store greenhouse gas emissions that are otherwise emitted into the atmosphere.

Other benefits of urban greening include providing critical ecosystem services, promoting physical activities, improving the psychological well-being of community, and reducing vehicle miles traveled.

At the city level, the amount of actual GHG emission reductions achieved through Urban Greening are negligible; however, it is important to note that this does not diminish the importance of urban greening as a strategy to reduce GHG emissions for the City, due to its multiple co-benefits. The following chapter provides a list of goals, measures, and sub-strategies to encourage urban greening policies and practices within the City.

A full list of UG Strategies along with references is available in Appendix E - Urban Greening Measures and Methodology. This CAP presents the strategies Carson is interested in implementing. The City selected the following UG Strategies in consideration of its GHG reduction targets for 2020 and 2035 in support of the State of California 2050 GHG reduction goal. UG GHG reduction efforts undertaken by the City since 2012 (last inventory year) were included towards GHG emissions reductions of this plan.



## GOAL UG: A - INCREASE AND MAINTAIN URBAN GREENING IN THE COMMUNITY

**The expansion of green spaces in Urban areas, is a pathway for reducing the CO2 emissions and energy use. The urban vegetation reduces the CO2 concentration from the atmosphere via photosynthesis and by carbon sequestration through plant growth. It also, reduces the energy use and CO2 emissions associated with water delivery by providing a medium for wastewater recycling and increased storm water retention.**



### MEASURE UG: A1 - INCREASE COMMUNITY GARDENS

Encouraging the community to create new gardens can contribute to GHG reductions by establishing new vegetated open space that will sequester CO2 from the atmosphere. Community gardens can also potentially reduce GHG emissions by providing the community with a local source of food. This strategy may reduce the number of vehicle trips and miles traveled by both food delivery service and the consumers to grocery stores as well as displace carbon-intensive food production practices.

**The City will implement the sub-strategies listed on table UG: A1, to increase the number of community gardens.**

### MEASURE UG: A2 - INCREASE ROOFTOP GARDENS

Supporting the community in creating rooftop gardens will reduce the underlying building's temperature by shading and evapotranspiration, resulting in a decrease of energy used for cooling the building and reduction of GHG emissions. The gardens can also sequester CO2 emissions from the atmosphere, reduce storm water runoff, and improve air quality by reducing temperatures and capturing air pollutants.

**Through the sub-strategies in table UG: A2, the City will promote the development of Rooftop Gardens by educating community about its benefits.**

#### UG: A1 Sub-strategies

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**UG: A1.1** Establish/maintain a community garden – Create a new or maintain a current community garden.

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**UG: A1.2** Promote gardening and composting – Provide resources and information regarding community gardens and composting to educate the general public on how to grow organic edible plants.

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**UG: A1.3** Organize tool lending program and bounty exchange – Work with community organizations or neighborhood groups to organize garden-tool lending program and/or a garden bounty exchange program to encourage more community gardens.

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#### UG: A2 Sub-strategies

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**UG: A2.1** Offer incentives to encourage rooftop gardens – Investigate offering financial incentives (rebates) and/or recognition on website, newsletters, and other outreach materials.

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**UG: A2.2** Promote rooftop gardens for residential and commercial buildings – Provide informational materials to contractors, homeowners and businesses about the benefits of rooftop gardens.

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### MEASURE UG: A3 - SUPPORT LOCAL FARMS

Local farmer's markets reduce GHG emissions by providing the community with a more local source of food, potentially resulting in a reduction in the number of trips and vehicle miles traveled by both the food delivery service and the consumers traveling to grocery stores. If the food sold at the local farmers' market is produced organically, it can also contribute to GHG reductions by displacing carbon-intensive food production practices.

The City plans to establish and promote farmers markets in the community through the sub-strategies in table UG: A3.

#### UG: A3 Sub-strategies

**UG: A3.1** Establish a local farmers market – Continue farmers markets in the community.

**UG: A3.2** Promote farmers market – Promote farmers market to the community through website, newsletters, or flyers.

## GOAL UG: B - INCREASE AND MAINTAIN URBAN GREENING IN MUNICIPAL FACILITIES

**Implementing urban greening strategies in municipal facilities will reduce greenhouse gas emissions while demonstrating to the community the City's commitment to improving the environment. Cities are also responsible for maintaining urban forest on municipal properties such as parks. Maintaining the urban forest reduces GHG emissions from decomposition of plant material.**



### MEASURE UG: B1 - RESTORATION/PRESERVATION OF LANDSCAPES

Maintenance is necessary to prevent the increase of emissions. If the urban forest is not maintained in the community, the decomposition of trees is a source of emissions.

**Urban and community forests broadly include urban parks, street trees, landscaped boulevards, public gardens, river and coastal promenades, greenways, wetlands, nature preserves, natural areas, and shelter belts of trees. The City will implement urban greening strategies in municipal facilities including those listed in table UG: B1.**

### MEASURE UG: B2 - INCREASE OPEN SPACE

Creating vegetated land from previously developed land will sequester CO<sub>2</sub> from the atmosphere that would not have been captured if there was no land change.

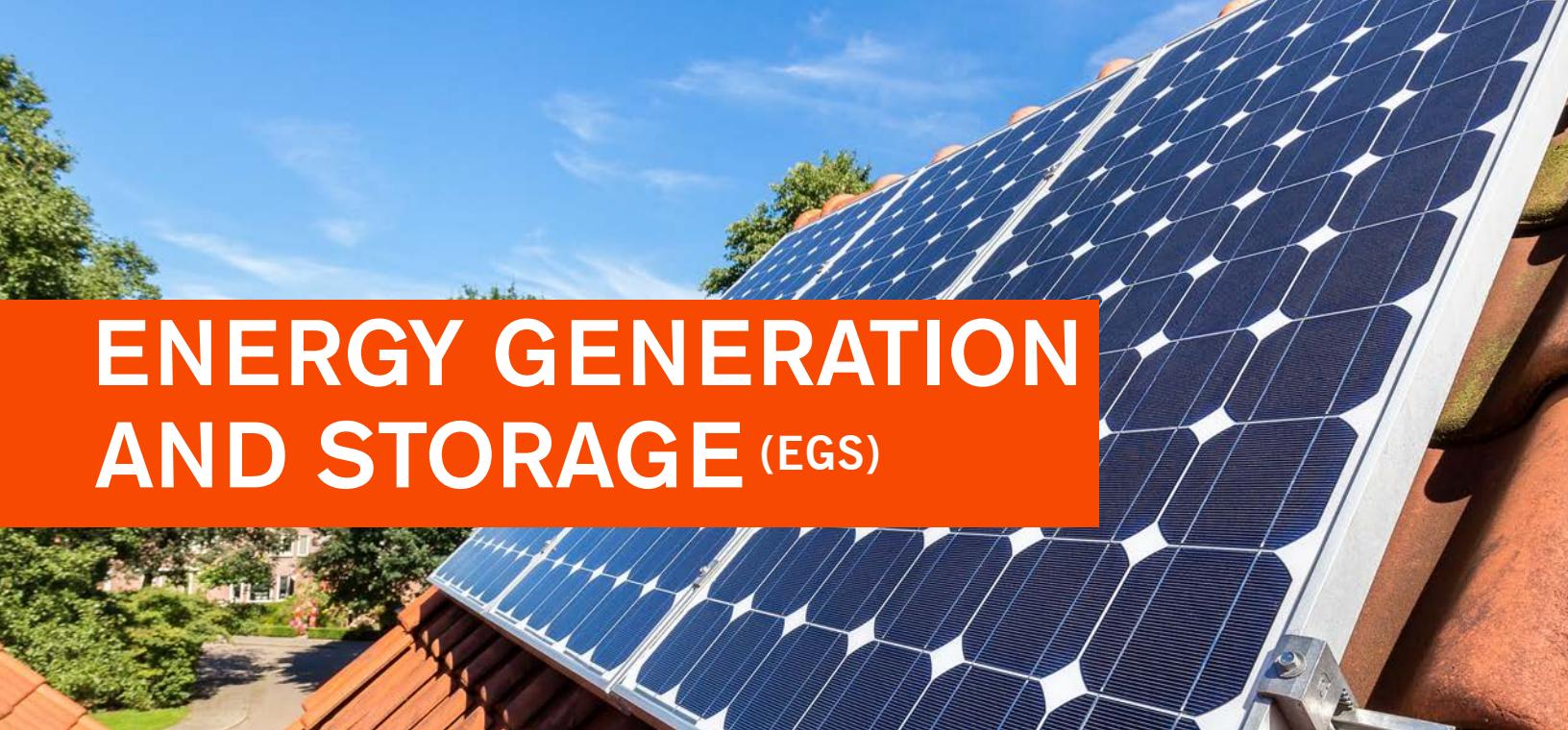
**The City will explore the opportunities for creating new green spaces in the community through the sub-strategy listed in table UG: B2.**

#### UG: B1 Sub-strategies

**UG: B1.1** Landscape/open space and tree maintenance – Develop a program to conserve open spaces and trees and promote the ability of such resources to remove carbon from the atmosphere.

#### UG: B2 Sub-strategies

**UG: B2.1** Create new green space or open space – Increase the area of green and open space in the community by developing a new park with recreational open space or re-vegetating a vacant lot.



# ENERGY GENERATION AND STORAGE (EGS)

## Co-benefits



Air Quality



Economy + Jobs



Energy Conservation



Public Health



Resource Conservation

Energy generation and storage (EGS) strategies involve supporting clean renewable energy, and decreasing dependence on traditional, GHG-emitting power sources.

Renewable energy technologies such as wind, solar, geothermal, hydroelectric, and biomass - provide substantial benefits for the climate, human health , and economy. Some renewable energy technologies such as wind and solar have variable outputs which can cause them to generate power inconsistently. Storage technologies have the potential for smoothing out the electricity supply from these sources and ensuring that the supply of generation matches the demand. Different energy storage technologies such as thermal storage, compressed air, hydrogen, pumped hydroelectric storage, flywheels, and batteries contribute to electricity stability by working at various stages of the grid -- from generation to consumer end-use. The City recognizes the importance of energy generation and storage and will continue to explore how some of these technologies can be used locally. Because these strategies are exploratory, the GHG reductions were not be quantified for this CAP. As the City identifies and implements strategies in the future the associated GHG reductions will be quantified.

A full list of EGS Strategies along with references is available in Appendix F - Energy Generation & Storage Measures and Methodology.

## GOAL EGS: A - SUPPORT ENERGY GENERATION AND STORAGE IN THE COMMUNITY

**To expand the usage of renewable energy generation and storage technologies, it is critical to implement the right policy tools and educate the public about the benefits of these technologies.**



### MEASURE EGS: A1 - COMMUNITY CHOICE AGGREGATION

Community Choice Aggregation (CCA) allows cities and counties, to combine the electricity demand of customers in their jurisdictions and procure electricity for these customers through their own generation or through the market.

Benefits of aggregation include increased local control over electricity rates, possible savings to the customer, and the option to use more renewable energy.

The City plans to explore the Community Choice Aggregation as a tool to enhance the usage of Energy Generation technologies. Carson will explore the sub-strategies listed on table EGS: A1.

#### EGS: A1 Sub-strategies

**EGS: A1.1** Investigate the feasibility of Community Choice Aggregation.

## MEASURE EGS: A2 - SITING AND PERMITTING

To accelerate the implementation of renewable energy technologies, regulatory barriers, need to be addressed to help ensure smooth deployment. Streamlining the siting and permitting process and reducing administrative burden to developers will help speed up the process of bringing these projects to reality.

**The City will identify and develop measures to remove barriers for siting and permitting renewable energy technologies including those listed on table EGS: A2.**

## MEASURE EGS: A3 - POLICIES AND ORDINANCES

Robust policies will help scale up the implementation of renewable energy technologies and will also make users more resilient to interruptions in power supply and price variations, while promoting the benefits of new local industries.

**The City will develop policies for generating the electricity from renewable energy sources, through the sub-strategy in table EGS: A3.**

## MEASURE EGS: A4 - EDUCATION AND OUTREACH

Educating communities about the renewable energy generation sources and energy conservation is important to cause change in society towards a cleaner and greener future. Education and outreach strategies need to be catered to different stakeholder groups to address some of the key challenges facing the implementation of these technologies at the local level.

**The City will work with different stakeholders and utilize different tools to create awareness towards renewable energy generation and storage including the sub-strategies listed in table EGS: A4.**

### EGS: A2 Sub-strategies

Accelerate implementation of renewable and alternative energy based technology through permitting process (e.g. reduced permit fees, streamlined permit approval process) – City can identify and remove regulatory barriers or procedural barriers to installing alternative energy technologies in building and development codes, design guidelines, and zoning ordinances; and work with related agencies, such as fire, water, health and others that may have policies or requirements that adversely impact the development or use of renewable energy technologies.

Encourage and support on-site installation and use of renewable and alternative energy generation systems for residential, commercial, institutional, and industrial uses.

### EGS: A3 Sub-strategies

Develop and adopt policies for generating energy from renewable and alternative energy sources such as solar power (includes PV and thermal), energy storage, microgrids, geothermal, biomass, and fuel cells.

### EGS: A4 Sub-strategies

Work with investor-owned utilities or CCAs and local, regional, and state partners to identify, implement, or promote financial tools to encourage on-site alternative and renewable energy generation projects.

**EGS: A4.1** Update the City's website to include links to information for renewable and alternative energy rebates, incentives, and case studies.

**EGS: A4.2** Promote community awareness to conserve energy in conjunction with using renewable and alternative energy.



## MEASURE EGS: A5 - EXPLORE TECHNOLOGIES IN MUNICIPAL FACILITIES

Cities that utilize renewable energy and storage technologies in municipal facilities can help to increase energy capacity for municipal operations. These activities can also set an example for the community.

**The City will work to explore renewable energy generation and storage options for municipal operations including the sub-strategy listed in table EGS: A5.**

### EGS: A5 Sub-strategies

**EGS: A5.1** Explore renewable and alternative energy technologies – Explore renewable and alternative energy technologies including solar photovoltaics (PV), solar thermal, microgrids, energy storage, wind, geothermal, wave/tidal, and fuel cells to increase capacity for municipal operated and owned facilities and properties, and evaluate their suitability.



# Implementation and Monitoring

The City CAP is a policy-level document that guides the implementation of the climate action plan's GHG reduction measures. This chapter describes the implementation and monitoring steps for cities to reach or exceed their GHG reduction goals. Successful implementation and monitoring will depend on cooperation, innovation, and participation by the city, residents, businesses, utilities, and other local government agencies. The following sections outline key steps that the City could follow for the implementation and monitoring of its CAP:

## **Step 1 - Administration and Staffing**

To help ensure success, the City would implement internal administration and staffing to:

- Create a Climate Action Team whether formal or informal to support and guide the City's efforts to conserve energy and reduce emissions.
- Designate an Implementation Coordinator to oversee, direct, and coordinate implementation of the CAP as well as monitoring and reporting of GHG reduction efforts.

The Climate Action Team would be responsible for the implementation of the CAP, coordinating among all involved city departments, and recommending modifications and changes to the CAP over time.

## **Step 2 - Financing**

Financing, whether through public sources or private investment, is key to implementing many of the CAP measures. A review of current (Nov. 2017) and potential funding sources was completed for the different strategies identified in this CAP. The inclusion of a discussion of any of these funding sources or approaches does not imply eligibility or specific funding for any individual project. The City, however, alone or in partnership and collaboration with the SBCCOG or other local, regional, state, and federal agencies or utility, is encouraged to use the funding sources (listed in table 8) as a starting point to implement their selected sustainability measures.

Table 8: Funding Sources

Strategy	Federal Sources	State Sources	Local Sources
Accelerate the Market for Electric Vehicles	<ul style="list-style-type: none"> <li>▪ Recreational Trails Program (for NEVs)</li> <li>▪ Economic Development Administration (EDA) Grant</li> <li>▪ Surface Transportation Block Grant Program (STBGP) (multi-modal complete streets)</li> <li>▪ Transportation Investment Generating Economic Recovery (TIGER) Grant</li> </ul>	<ul style="list-style-type: none"> <li>▪ Infrastructure and Economic Development Bank - Infrastructure Revolving Fund Program</li> <li>▪ Gasoline Taxes/Operations and Maintenance</li> <li>▪ California Air Resource Board (CARB)</li> <li>▪ California Energy Commission (CEC)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Transportation/Mobility Improvement Programs (Measure M)</li> <li>▪ Southern California Edison Charge Ready Program</li> <li>▪ South Coast Air Quality Management District (SCAQMD) Programs</li> </ul>
Adopt Active Transportation	<ul style="list-style-type: none"> <li>▪ Surface Transportation Block Grant Program (STBGP)</li> <li>▪ Economic Development Administration (EDA) Grant</li> <li>▪ Recreational Trails Program (RTP)</li> <li>▪ Safe Routes To School Program (SRTS)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Infrastructure Revolving Fund Program</li> <li>▪ Gasoline Taxes/Operations and Maintenance</li> <li>▪ Caltrans ATP Grant</li> </ul>	<ul style="list-style-type: none"> <li>▪ Transportation/Mobility Improvement Programs (Measure M)</li> <li>▪ Rule 20A Utility Set-asides</li> <li>▪ Local Return on Measure M and Previous Initiatives</li> <li>▪ Enhanced Infrastructure Financing District (EIFDs)</li> <li>▪ Development impact fees</li> </ul>
Integrate NOD	<ul style="list-style-type: none"> <li>▪ Surface Transportation Block Grant Program (STBGP)</li> <li>▪ Community Development Block Grant (CDBG) Program</li> <li>▪ Economic Development Administration (EDA) Grant</li> </ul>	<ul style="list-style-type: none"> <li>▪ Infrastructure Revolving Fund Program</li> <li>▪ Statewide Community Infrastructure Program</li> <li>▪ Strategic Growth Council (SGC) Grant</li> </ul>	<ul style="list-style-type: none"> <li>▪ Transportation/Mobility Improvement Programs (Measure M)</li> <li>▪ Rule 20A Utility Set-asides</li> <li>▪ Community Facilities Districts (CFDs)</li> <li>▪ Community Revitalization and Investment Areas (CRIAs)</li> <li>▪ Local Return on Measure M and Previous Initiatives</li> <li>▪ Landscape and lighting districts (LLDs)</li> </ul>
Transit Network Infrastructure	<ul style="list-style-type: none"> <li>▪ Surface Transportation Block Grant Program (STBGP)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Low Carbon Transit Operations Program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Los Angeles County Metropolitan Transportation Authority (Metro)</li> <li>▪ Transportation/Mobility Improvement Programs (Measure M)</li> <li>▪ Local Return on Measure M and Previous Initiatives</li> <li>▪ Property and Business Improvement Districts (BIDs)</li> </ul>
Land Use Element and Zoning Update (Affordable Housing)	<ul style="list-style-type: none"> <li>▪ Community Development Block Grant (CDBG) Program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Strategic Growth Council Transformative Climate Communities (TCC)</li> <li>▪ Affordable Housing and Sustainable Communities (AHSC) Program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Property and Business Improvement Districts (BIDs)</li> </ul>
Energy Efficiency	<ul style="list-style-type: none"> <li>▪ Solar America Cities Program</li> <li>▪ Clean Cities program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Property Assessed Clean Energy Financing</li> <li>▪ California Solar Initiative</li> <li>▪ Financing Authority for Resource Efficiency in California</li> <li>▪ Self Generation Incentive Program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Landscape and lighting districts (LLDs)</li> </ul>
Waste, Greening, Energy Generation	<ul style="list-style-type: none"> <li>▪ EPA's Water Finance Clearinghouse</li> <li>▪ Economic Development Administration (EDA) Grant</li> </ul>	<ul style="list-style-type: none"> <li>▪ Low Carbon Transit Operations Program</li> <li>▪ Reuse Assistance Grant Program</li> </ul>	<ul style="list-style-type: none"> <li>▪ Community Facilities Districts (CFDs)</li> <li>▪ Development impact fees</li> </ul>

### **Step 3 - Measure Implementation**

Implementation involves incorporating GHG reduction measures into ongoing policy development, planning activities, and City operations. The first step will be to develop an implementation schedule for the reduction measures. As part of this process, City staff will focus on those reduction measures that are already underway or planned and have clear funding direction or strategies in place. Prioritizing for remaining measures will be based on the following factors:

- Availability of Funding
- Cost Effectiveness
- GHG Reduction Efficiency
- Level of City Control
- Level of City Control
- Time to Implement

### **Step 4 - Public Participation**

Integral to the process of effective implementation is the engagement and education of city residents and businesses. Their involvement is essential to help the City reach its reduction goals as much of the CAP depends on a combination of state and local government efforts, public and private sources of finance as well as voluntary commitment, creativity and participation of the community. Educational programs are an example of how the City can be a catalyst for public participation.

### **Step 6 - Monitoring**

On-going monitoring and reporting of GHG reduction impacts and their cost effectiveness will enable City staff to make regular adjustments to the CAP. The monitoring and implementation process should anticipate the possible need to adjust to unforeseen circumstances, incorporated innovative new technologies, and evolve with the advancing science of climate change. Measure-Tracking tools are ways for the City to monitor the reductions that result from the implementation of GHG reduction actions. The Climate Action Implementation Coordinator or the City Climate Action Team could be tasked to maintain records of reduction measure implementation; additionally, as funding is available, they could insure that periodic updates to the emissions inventory are completed as a way to quantify GHG reductions. Conducting future inventories also allows the City to better assess their GHG emissions as better data and new methods for calculating reductions become available. Additionally, the City can continue to receive assistance from the SBCCOG for their implementation and monitoring efforts.